1	SENATE BILL NO. 966		
2	AMENDMENT IN THE NATURE OF A SUBSTITUTE		
3	(Proposed by the Senate Committee on Commerce and Labor		
4	on, 2018)		
5	(Patron Prior to Substitute—Senator Wagner)		
6 7 8 9 10 11 12	A BILL to amend the Code of Virginia by adding a section numbered 56-585.1:4 and to amend and reenact §§ 56-234, 56-265.1, 56-466.2, 56-576, 56-585.1, 56-585.1:1, 56-585.1:2, 56-599 and 56-600 of the Code of Virginia, relating to electric utility regulation; grid modernization; energy efficiency programs; schedule for rate review proceedings; Transitional Rate Period; energy storage facilities; electric distribution grid transformation projects, wind and solar generation facilities; coal combustion by-product management; pilot programs; undergrounding electrical transmission lines; fuel factor; bill credits; rate reductions attributable to changes in federal tax law.		
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15	Be it enacted by the General Assembly of Virginia:		
16 17 18	1. That the Code of Virginia is amended by adding a section numbered 56-585.1:4 and §§ 56-234, 56-265.1, 56-466.2, 56-576, 56-585.1, 56-585.1:1, 56-585.1:2, 56-599 and 56-600, of the Code of Virginia are amended and reenacted as follows:		
19	§ 56-234. Duty to furnish adequate service at reasonable and uniform rates.		
20 21 22	A. It shall be the duty of every public utility to furnish reasonably adequate service and facilities at reasonable and just rates to any person, firm or corporation along its lines desiring same. Notwithstanding any other provision of law:		
23 24 25 26	1. A telephone company shall not have the duty to extend or expand its facilities to furnish service and facilities when the person, firm or corporation has service available from one or more alternative providers of wireline or terrestrial wireless communications services at prevailing market rates; and		
27 28 29 30	2. A telephone company may meet its duty to furnish reasonably adequate service and facilities through the use of any and all available wireline and terrestrial wireless technologies; however, a telephone company, when restoring service to an existing wireline customer, shall offer the option to furnish service using wireline facilities.		
31 32 33	For purposes of subdivisions 1 and 2, the Commission shall have the authority upon request of an individual, corporation, or other entity, or a telephone company, to determine whether the wireline or terrestrial wireless communications service available to the party requesting service is a reasonably adequate alternative to local exchange telephone service		

- 35 The use by a telephone company of wireline and terrestrial wireless technologies shall not be
- 36 construed to grant any additional jurisdiction or authority to the Commission over such
- 37 technologies.
- For purposes of subdivision 1, "prevailing market rates" means rates similar to those generally
- 39 available to consumers in competitive areas for the same services.
- 40 B. It shall be the duty of every public utility to charge uniformly therefor all persons,
- 41 corporations or municipal corporations using such service under like conditions. However, no
- 42 provision of law shall be deemed to preclude voluntary rate or rate design tests or experiments,
- or other experiments involving the use of special rates, where such experiments have been
- approved by order of the Commission after notice and hearing and a finding that such
- experiments are necessary in order to acquire information which is or may be in furtherance of
- 46 the public interest. The Commission's final order regarding any petition filed by an investor-
- 47 owned electric utility for approval of a voluntary rate or rate design test or experiment shall be
- 48 entered the earlier of not more than six months after the filing of the petition or not more than
- 49 three months after the date of any evidentiary hearing concerning such petition. The charge for
- such service shall be at the lowest rate applicable for such service in accordance with schedules
- 51 filed with the Commission pursuant to § 56-236. But, subject to the provisions of § 56-232.1,
- nothing contained herein or in § 56-481.1 shall apply to (i) schedules of rates for any
- telecommunications service provided to the public by virtue of any contract with, (ii) for any
- service provided under or relating to a contract for telecommunications services with, or (iii)
- contracts for service rendered by any telephone company to, the state government or any agency
- thereof, or by any other public utility to any municipal corporation or to the state or federal
- 57 government. The provisions hereof shall not apply to or in any way affect any proceeding
- pending in the State Corporation Commission on or before July 1, 1950, and shall not confer on
- 59 the Commission any jurisdiction not now vested in it with respect to any such proceeding.
- 60 C. The Commission may conclude that competition can effectively ensure reasonably adequate
- retail services in competitive exchanges and may carry out its duty to ensure that a public utility
- 62 is furnishing reasonably adequate retail service in its competitive exchanges by monitoring
- 63 individual customer complaints and requiring appropriate responses to such complaints.
- 64 § 56-265.1. Definitions.
- In this chapter the following terms shall have the following meanings:
- 66 (a) "Company" means a corporation, a limited liability company, an individual, a partnership, an
- association, a joint-stock company, a business trust, a cooperative, or an organized group of
- persons, whether incorporated or not; or any receiver, trustee or other liquidating agent of any of
- 69 the foregoing in his capacity as such; but not a municipal corporation or a county, unless such
- municipal corporation or county has obtained a certificate pursuant to § 56-265.4:4.

- 71 (b) "Public utility" means any company which-that owns or operates facilities within the
- 72 Commonwealth of Virginia for the generation, transmission, *storage* or distribution of electric
- energy for sale, for the production, storage, transmission, or distribution, otherwise than in
- enclosed portable containers, of natural or manufactured gas or geothermal resources for sale for
- heat, light or power, or for the furnishing of telephone service, sewerage facilities or water;
- 76 however, As used in this definition, a facility for the storage of electric energy for sale includes
- one or more pumped hydroelectricity generation and storage facilities located in the coalfield
- 78 region of Virginia as described in § 15.2-6002. However, the term "public utility" shall-does not
- 79 include any of the following:
- 80 (1) Except as otherwise provided in § 56-265.3:1, any company furnishing sewerage facilities,
- geothermal resources or water to less than 50 customers. Any company furnishing water or
- sewer services to 10 or more customers and excluded by this subdivision from the definition of
- "public utility" for purposes of this chapter nevertheless shall not abandon the water or sewer
- services unless and until approval is granted by the Commission or all the customers receiving
- such services agree to accept ownership of the company.
- 86 (2) Any company generating and distributing electric energy exclusively for its own
- 87 consumption.
- 88 (3) Any company (A) which furnishes electric service together with heating and cooling services,
- 89 generated at a central plant installed on the premises to be served, to the tenants of a building or
- buildings located on a single tract of land undivided by any publicly maintained highway, street
- or road at the time of installation of the central plant, and (B) which does not charge separately
- or by meter for electric energy used by any tenant except as part of a rental charge. Any
- company excluded by this subdivision from the definition of "public utility" for the purposes of
- 94 this chapter nevertheless shall, within 30 days following the issuance of a building permit, notify
- 95 the State Corporation Commission in writing of the ownership, capacity and location of such
- central plant, and it shall be subject, with regard to the quality of electric service furnished, to the
- provisions of Chapters 10 (§ 56-232 et seq.) and 17 (§ 56-509 et seq.) of this title and regulations
- thereunder and be deemed a public utility for such purposes, if such company furnishes such
- 99 service to 100 or more lessees.
- 100 (4) Any company, or affiliate thereof, making a first or direct sale, or ancillary transmission or
- delivery service, of natural or manufactured gas to fewer than 35 commercial or industrial
- customers, which are not themselves "public utilities" as defined in this chapter, or to certain
- public schools as indicated in this subdivision, for use solely by such purchasing customers at
- facilities which are not located in a territory for which a certificate to provide gas service has
- been issued by the Commission under this chapter and which, at the time of the Commission's
- receipt of the notice provided under § 56-265.4:5, are not located within any area, territory, or
- jurisdiction served by a municipal corporation that provided gas distribution service as of
- January 1, 1992, provided that such company shall comply with the provisions of § 56-265.4:5.
- Direct sales or ancillary transmission or delivery services of natural gas to public schools in the
- following localities may be made without regard to the number of schools involved and shall not
- count against the "fewer than 35" requirement in this subdivision: the Counties of Dickenson,
- Wise, Russell, and Buchanan, and the City of Norton.

- 113 (5) Any company which is not a public service corporation and which provides compressed 114 natural gas service at retail for the public.
- 115 (6) Any company selling landfill gas from a solid waste management facility permitted by the
- Department of Environmental Quality to a public utility certificated by the Commission to
- provide gas distribution service to the public in the area in which the solid waste management
- facility is located. If such company submits to the public utility a written offer for sale of such
- gas and the public utility does not agree within 60 days to purchase such gas on mutually
- satisfactory terms, then the company may sell such gas to (i) any facility owned and operated by
- the Commonwealth which is located within three miles of the solid waste management facility or
- (ii) any purchaser after such landfill gas has been liquefied. The provisions of this subdivision
- shall not apply to the City of Lynchburg or Fairfax County.
- 124 (7) Any authority created pursuant to the Virginia Water and Waste Authorities Act (§ 15.2-5100
- et seq.) making a sale or ancillary transmission or delivery service of landfill gas to a commercial
- or industrial customer from a solid waste management facility permitted by the Department of
- Environmental Quality and operated by that same authority, if such an authority limits off-
- premises sale, transmission or delivery service of landfill gas to no more than one purchaser. The
- authority may contract with other persons for the construction and operation of facilities
- necessary or convenient to the sale, transmission or delivery of landfill gas, and no such person
- shall be deemed a public utility solely by reason of its construction or operation of such facilities.
- 132 If the purchaser of the landfill gas is located within the certificated service territory of a natural
- gas public utility, the public utility may file for Commission approval a proposed tariff to reflect
- any anticipated or known changes in service to the purchaser as a result of the use of landfill gas.
- No such tariff shall impose on the purchaser of the landfill gas terms less favorable than similarly
- situated customers with alternative fuel capabilities; provided, however, that such tariff may
- impose such requirements as are reasonably calculated to recover the cost of such service and to
- protect and ensure the safety and integrity of the public utility's facilities.
- (8) A company selling or delivering only landfill gas, electricity generated from only landfill gas,
- or both, that is derived from a solid waste management facility permitted by the Department of
- Environmental Quality and sold or delivered from any such facility to not more than three
- commercial or industrial purchasers or to a natural gas or electric public utility, municipal
- 143 corporation or county as authorized by this section. If a purchaser of the landfill gas is located
- within the certificated service territory of a natural gas public utility or within an area in which a
- municipal corporation provides gas distribution service and the landfill gas is to be used in
- facilities constructed after January 1, 2000, such company shall submit to such public utility or
- municipal corporation a written offer for sale of that gas prior to offering the gas for sale or
- delivery to a commercial or industrial purchaser. If the public utility or municipal corporation
- does not agree within 60 days following the date of the offer to purchase such landfill gas on
- mutually satisfactory terms, then the company shall be authorized to sell such landfill gas,
- electricity, or both, to the commercial or industrial purchaser, utility, municipal corporation, or
- county. Such public utility may file for Commission approval a proposed tariff to reflect any
- anticipated or known changes in service to the purchaser as a result of the purchaser's use of the
- landfill gas. No such tariff shall impose on such purchaser of the landfill gas terms less favorable
- than those imposed on similarly situated customers with alternative fuel capabilities; provided,

- however, that such tariff may impose such requirements as are reasonably calculated to recover
- any cost of such service and to protect and ensure the safety and integrity of the public utility's
- 158 facilities.
- 159 (9) A company that is not organized as a public service company pursuant to subsection D of §
- 13.1-620 and that sells and delivers propane air only to one or more public utilities. Any
- 161 company excluded by this subdivision from the definition of "public utility" for the purposes of
- this chapter nevertheless shall be subject to the Commission's jurisdiction relating to gas pipeline
- safety and enforcement.
- 164 (10) A farm or aggregation of farms that owns and operates facilities within the Commonwealth
- for the generation of electric energy from waste-to-energy technology. As used in this
- subdivision, (i) "farm" means any person that obtains at least 51 percent of its annual gross
- income from agricultural operations and produces the agricultural waste used as feedstock for the
- waste-to-energy technology, (ii) "agricultural waste" means biomass waste materials capable of
- decomposition that are produced from the raising of plants and animals during agricultural
- operations, including animal manures, bedding, plant stalks, hulls, and vegetable matter, and (iii)
- "waste-to-energy technology" means any technology, including but not limited to a methane
- digester, that converts agricultural waste into gas, steam, or heat that is used to generate
- electricity on-site.
- 174 (11) A company, other than an entity organized as a public service company, that provides non-
- utility gas service as provided in § 56-265.4:6.
- 176 (12) A company, other than an entity organized as a public service company, that provides
- storage of electric energy that is not for sale to the public.
- 178 (c) "Commission" means the State Corporation Commission.
- 179 (d) "Geothermal resources" means those resources as defined in § 45.1-179.2.
- § 56-466.2. Undergrounding existing overhead distribution lines; relocation of facilities of cable
- 181 operator.
- When an investor-owned incumbent electric utility proposes to improve electric service
- reliability pursuant to clause (iv) of subdivision A 6 of § 56-585.1 by installing new underground
- facilities to replace the utility's existing overhead distribution tap lines, if the utility owns the
- poles from which the existing overhead distribution tap lines are to be relocated and any cable
- operator of a cable television system, as those terms are defined in § 15.2-2108.19, has also
- attached its facilities to such poles, the utility shall provide written notice to the cable operator of
- the utility's intention to relocate the overhead distribution tap lines and to abandon or remove
- such poles not less than 90 days prior to relocating the utility's overhead distribution lines. The
- cable operator shall notify the utility within 45 days of the notice of relocation whether the cable
- 191 operator will relocate its facilities underground *or request to remain overhead in accordance*
- with the provisions set forth herein. If the cable operator elects to relocate its facilities
- underground, in such notice the cable operator may request that the utility use commercially

reasonable efforts to negotiate a common shared underground easement for the facilities to be 194 located underground of the utility and the cable operator. The cable operator shall be responsible 195 to negotiate any additional easements that it may require. If the cable operator elects to relocate 196 197 its facilities underground, the cable operator may participate with the utility in a joint relocation of the overhead lines to underground or may engage its own contractors to undertake its 198 relocation work if it deems it appropriate to do so. If the cable operator may legally retain the 199 poles that the utility intends to abandon and the cable operator wishes for its facilities to remain 200 attached to the poles, the utility may convey such poles "as-is" and "where-is" to the cable 201 operator at its depreciated cost less the estimated cost of removal, provided the cable operator 202 assumes all liability for the pole and obtains an easement from the property owner for the use 203 thereof on or before the date the poles are conveyed to the cable operator. In all cases, the cable 204 operator shall be responsible for all costs related to the relocation of cable facilities and, unless 205 otherwise agreed between the utility and the cable operator, the cable operator shall cease all use 206 of such poles and shall relocate or remove its facilities from the poles on or before 90 days after 207 the utility gives written notice to the cable operator that it has relocated its distribution tap lines 208 underground. The utility shall not abandon or remove the poles that the utility owns until the 209 210 cable operator completes the relocation or removal of its facilities or 90 days after the completion of the relocation of the utility overhead distribution lines, whichever first occurs. If 211 the cable operator does not elect to relocate its facilities underground and requests to maintain 212 its facilities overhead, the utility may either (i) convey such poles "as-is" and "where-is" to the 213 cable operator at its depreciated cost less the estimated cost of removal, provided the cable 214 operator may legally retain the poles that the utility intends to abandon and assumes all liability 215 for the poles conveyed or (ii) retain ownership of its poles and allow the cable operator's 216 existing overhead facilities to remain attached in which case the utility shall maintain the pole in 217 accordance with prudent utility standards provided that the cable operator shall continue to pay 218 its pole attachment fees and otherwise comply with its contractual obligations pursuant to the 219 applicable pole attachment agreement. In all cases, the cable operator shall be responsible for 220 all costs related to the relocation or maintenance of its facilities. 221

- In instances in which an investor-owned incumbent electric utility continues to own and maintain
- 223 its utility poles after the overhead distribution lines of the utility formerly on such poles have
- been placed underground pursuant to the foregoing provisions, then for purposes of any
- agreement or ordinance with respect to a cable franchise under §§ 15.2-2108.20 or 15.2-
- 226 2108.21, the utility shall not be deemed to have converted to underground.
- 227 § 56-576. Definitions.
- As used in this chapter:
- "Affiliate" means any person that controls, is controlled by, or is under common control with an
- electric utility.
- "Aggregator" means a person that, as an agent or intermediary, (i) offers to purchase, or
- purchases, electric energy or (ii) offers to arrange for, or arranges for, the purchase of electric
- energy, for sale to, or on behalf of, two or more retail customers not controlled by or under
- common control with such person. The following activities shall not, in and of themselves, make

- a person an aggregator under this chapter: (i) furnishing legal services to two or more retail
- customers, suppliers or aggregators; (ii) furnishing educational, informational, or analytical
- services to two or more retail customers, unless direct or indirect compensation for such services
- is paid by an aggregator or supplier of electric energy; (iii) furnishing educational, informational,
- or analytical services to two or more suppliers or aggregators; (iv) providing default service
- under § 56-585;-(v) engaging in activities of a retail electric energy supplier, licensed pursuant to
- § 56-587, which are authorized by such supplier's license; and (vi) engaging in actions of a retail
- customer, in common with one or more other such retail customers, to issue a request for
- proposal or to negotiate a purchase of electric energy for consumption by such retail customers.
- "Combined heat and power" means a method of using waste heat from electrical generation to
- offset traditional processes, space heating, air conditioning, or refrigeration.
- "Commission" means the State Corporation Commission.
- "Cooperative" means a utility formed under or subject to Chapter 9.1 (§ 56-231.15 et seq.).
- "Covered entity" means a provider in the Commonwealth of an electric service not subject to
- 249 competition but shall not include default service providers.
- 250 "Covered transaction" means an acquisition, merger, or consolidation of, or other transaction
- involving stock, securities, voting interests or assets by which one or more persons obtains
- control of a covered entity.
- "Curtailment" means inducing retail customers to reduce load during times of peak demand so as
- to ease the burden on the electrical grid.
- "Customer choice" means the opportunity for a retail customer in the Commonwealth to
- purchase electric energy from any supplier licensed and seeking to sell electric energy to that
- customer.
- 258 "Demand response" means measures aimed at shifting time of use of electricity from peak-use
- periods to times of lower demand by inducing retail customers to curtail electricity usage during
- periods of congestion and higher prices in the electrical grid.
- "Distribute," "distributing," or "distribution of" electric energy means the transfer of electric
- energy through a retail distribution system to a retail customer.
- 263 "Distributor" means a person owning, controlling, or operating a retail distribution system to
- provide electric energy directly to retail customers.
- 265 "Electric distribution grid transformation project" means a project associated with electric
- distribution infrastructure, including related data analytics equipment, that is designed to
- 267 accommodate or facilitate the integration of utility-owned or customer-owned renewable electric
- 268 generation resources with the utility's electric distribution grid or to otherwise enhance electric
- 269 distribution grid reliability, electric distribution grid security, customer service or energy

efficiency and conservation, including advanced metering infrastructure, intelligent grid devices 270 for real time system and asset information, automated control systems for electric distribution 271 circuits and substations, communications networks for service meters, intelligent grid devices 272 273 and other distribution equipment, distribution system hardening projects for circuits, other than the conversion of overhead distribution tap lines to underground service, and substations 274 designed to reduce service outages or service restoration times, physical security measures at 275 key distribution substations, cyber security measures, energy storage systems and microgrids 276 that support circuit-level grid stability, power quality, reliability or resiliency or provide 277 temporary backup energy supply, electrical facilities and infrastructure necessary to support 278 279 electric vehicle charging systems, LED street light conversions, and new customer information platforms designed to provide improved customer access, greater service options and expanded 280 281 access to energy usage information.

282 "Electric utility" means any person that generates, transmits, or distributes electric energy for use by retail customers in the Commonwealth, including any investor-owned electric utility, 283

cooperative electric utility, or electric utility owned or operated by a municipality. 284

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"Energy efficiency program" means a program that reduces the total amount of electricity that is 285 required for the same process or activity implemented after the expiration of capped rates. 286

Energy efficiency programs include equipment, physical, or program change designed to produce measured and verified reductions in the amount of electricity required to perform the same function and produce the same or a similar outcome. Energy efficiency programs may include, but are not limited to, (i) programs that result in improvements in lighting design, heating, ventilation, and air conditioning systems, appliances, building envelopes, and industrial and commercial processes; (ii) measures, such as but not limited to the installation of advanced meters, implemented or installed by utilities, that reduce fuel use or losses of electricity and otherwise improve internal operating efficiency in generation, transmission, and distribution systems; and (iii) customer engagement programs that result in measurable and verifiable energy savings that lead to efficient use patterns and practices. Energy efficiency programs include demand response, combined heat and power and waste heat recovery, curtailment, or other programs that are designed to reduce electricity consumption so long as they reduce the total amount of electricity that is required for the same process or activity. Utilities shall be authorized to install and operate such advanced metering technology and equipment on a customer's premises; however, nothing in this chapter establishes a requirement that an energy efficiency program be implemented on a customer's premises and be connected to a customer's wiring on

302 303 the customer's side of the inter-connection without the customer's expressed consent.

"Generate," "generating," or "generation of" electric energy means the production of electric

304 305 energy.

"Generator" means a person owning, controlling, or operating a facility that produces electric 306 energy for sale. 307

- "Incumbent electric utility" means each electric utility in the Commonwealth that, prior to July 1,
- 309 1999, supplied electric energy to retail customers located in an exclusive service territory
- established by the Commission.
- "Independent system operator" means a person that may receive or has received, by transfer
- pursuant to this chapter, any ownership or control of, or any responsibility to operate, all or part
- of the transmission systems in the Commonwealth.
- "In the public interest," for purposes of assessing energy efficiency programs, describes an
- energy efficiency program if among other factors, the Commission determines that the net
- present value of the benefits exceeds the net present value of the costs as determined by the
- 317 Commission upon consideration not less than any three of the following four tests: (i) the Total
- Resource Cost Test; (ii) the Utility Cost Test (also referred to as the Program Administrator
- Test); (iii) the Participant Test; and (iv) the Ratepayer Impact Measure Test. Such determination
- shall include an analysis of all four tests, and a program or portfolio of programs shall not be
- 321 rejected based solely on the results of a single test approved if the net present value of the
- benefits exceeds the net present value of the costs as determined by not less than any three of the
- four tests. In addition, an energy efficiency program may be deemed to be "in the public interest"
- 324 if the program provides measurable and verifiable energy savings to low-income customers or
- 325 elderly customers.
- "Measured and verified" means a process determined pursuant to methods accepted for use by
- utilities and industries to measure, verify, and validate energy savings and peak demand savings.
- 328 This may include the protocol established by the United States Department of Energy, Office of
- 329 Federal Energy Management Programs, Measurement and Verification Guidance for Federal
- 330 Energy Projects, measurement and verification standards developed by the American Society of
- Heating, Refrigeration and Air Conditioning Engineers (ASHRAE), or engineering-based
- estimates of energy and demand savings associated with specific energy efficiency measures, as
- 333 determined by the Commission.
- "Municipality" means a city, county, town, authority, or other political subdivision of the
- 335 Commonwealth.
- "New underground facilities" means facilities to provide underground distribution service. "New
- underground facilities" includes underground cables with voltages of 69 kilovolts or less, pad-
- mounted devices, connections at customer meters, and transition terminations from existing
- 339 overhead distribution sources.
- "Peak-shaving" means measures aimed solely at shifting time of use of electricity from peak-use
- periods to times of lower demand by inducing retail customers to curtail electricity usage during
- periods of congestion and higher prices in the electrical grid.
- "Person" means any individual, corporation, partnership, association, company, business, trust,
- joint venture, or other private legal entity, and the Commonwealth or any municipality.

- "Renewable energy" means energy derived from sunlight, wind, falling water, biomass,
- sustainable or otherwise, (the definitions of which shall be liberally construed), energy from
- waste, landfill gas, municipal solid waste, wave motion, tides, and geothermal power, and does
- not include energy derived from coal, oil, natural gas, or nuclear power. Renewable energy shall
- also include the proportion of the thermal or electric energy from a facility that results from the
- 350 co-firing of biomass.
- "Renewable thermal energy" means the thermal energy output from (i) a renewable-fueled
- combined heat and power generation facility that is (a) constructed, or renovated and improved,
- after January 1, 2012, (b) located in the Commonwealth, and (c) utilized in industrial processes
- other than the combined heat and power generation facility or (ii) a solar energy system, certified
- to the OG-100 standard of the Solar Ratings and Certification Corporation or an equivalent
- certification body, that (a) is constructed, or renovated and improved, after January 1, 2013, (b)
- is located in the Commonwealth, and (c) heats water or air for residential, commercial,
- institutional, or industrial purposes.
- "Renewable thermal energy equivalent" means the electrical equivalent in megawatt hours of
- renewable thermal energy calculated by dividing (i) the heat content, measured in British thermal
- units (BTUs), of the renewable thermal energy at the point of transfer to a residential,
- commercial, institutional, or industrial process by (ii) the standard conversion factor of 3.413
- million BTUs per megawatt hour.
- "Renovated and improved facility" means a facility the components of which have been
- upgraded to enhance its operating efficiency.
- "Retail customer" means any person that purchases retail electric energy for its own consumption
- at one or more metering points or nonmetered points of delivery located in the Commonwealth.
- "Retail electric energy" means electric energy sold for ultimate consumption to a retail customer.
- "Revenue reductions related to energy efficiency programs" means reductions in the collection of
- total non-fuel revenues, previously authorized by the Commission to be recovered from
- customers by a utility, that occur due to measured and verified decreased consumption of
- electricity caused by energy efficiency programs approved by the Commission and implemented
- by the utility, less the amount by which such non-fuel reductions in total revenues have been
- 374 mitigated through other program-related factors, including reductions in variable operating
- expenses.
- "Rooftop solar installation" means a distributed electric generation facility, storage facility, or
- 377 generation and storage facility utilizing energy derived from sunlight, with a rated capacity of
- 378 not less than 50 kilowatts, that is installed on the roof structure of an incumbent electric utility's
- 379 commercial or industrial class customer, including host sites on commercial buildings, multi-
- family residential buildings, school or university buildings, and buildings of a church or
- 381 *religious body.*

- "Solar energy system" means a system of components that produces heat or electricity, or both, 382
- from sunlight. 383
- "Supplier" means any generator, distributor, aggregator, broker, marketer, or other person who 384
- offers to sell or sells electric energy to retail customers and is licensed by the Commission to do 385
- so, but it does not mean a generator that produces electric energy exclusively for its own 386
- consumption or the consumption of an affiliate. 387
- "Supply" or "supplying" electric energy means the sale of or the offer to sell electric energy to a 388
- retail customer. 389
- "Transmission of," "transmit," or "transmitting" electric energy means the transfer of electric 390
- energy through the Commonwealth's interconnected transmission grid from a generator to either 391
- a distributor or a retail customer. 392
- "Transmission system" means those facilities and equipment that are required to provide for the 393
- transmission of electric energy. 394
- § 56-585.1. Generation, distribution, and transmission rates after capped rates terminate or 395
- expire. 396
- A. During the first six months of 2009, the Commission shall, after notice and opportunity for 397
- hearing, initiate proceedings to review the rates, terms and conditions for the provision of 398
- generation, distribution and transmission services of each investor-owned incumbent electric 399
- utility. Such proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.), 400
- except as modified herein. In such proceedings the Commission shall determine fair rates of 401
- 402 return on common equity applicable to the generation and distribution services of the utility. In
- so doing, the Commission may use any methodology to determine such return it finds consistent 403
- with the public interest, but such return shall not be set lower than the average of the returns on 404
- common equity reported to the Securities and Exchange Commission for the three most recent 405
- annual periods for which such data are available by not less than a majority, selected by the 406
- Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer 407
- group of the utility, nor shall the Commission set such return more than 300 basis points higher 408
- than such average. The peer group of the utility shall be determined in the manner prescribed in
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- subdivision 2 b. The Commission may increase or decrease such combined rate of return by up 410
- to 100 basis points based on the generating plant performance, customer service, and operating 411
- efficiency of a utility, as compared to nationally recognized standards determined by the 412
- Commission to be appropriate for such purposes. In such a proceeding, the Commission shall 413
- determine the rates that the utility may charge until such rates are adjusted. If the Commission 414
- finds that the utility's combined rate of return on common equity is more than 50 basis points 415
- below the combined rate of return as so determined, it shall be authorized to order increases to 416
- the utility's rates necessary to provide the opportunity to fully recover the costs of providing the 417
- utility's services and to earn not less than such combined rate of return. If the Commission finds 418
- that the utility's combined rate of return on common equity is more than 50 basis points above 419
- the combined rate of return as so determined, it shall be authorized either (i) to order reductions 420
- to the utility's rates it finds appropriate, provided that the Commission may not order such rate 421

reduction unless it finds that the resulting rates will provide the utility with the opportunity to fully recover its costs of providing its services and to earn not less than the fair rates of return on common equity applicable to the generation and distribution services; or (ii) to direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points above the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the Commission, following the effective date of the Commission's order and be allocated among customer classes such that the relationship between the specific customer class rates of return to the overall target rate of return will have the same relationship as the last approved allocation of revenues used to design base rates. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall conduct biennial-reviews of the rates, terms and conditions for the provision of generation, distribution and transmission services by each investor-owned incumbent electric utility, subject to the following provisions:

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- 1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis, and such reviews shall be conducted in a single, combined proceeding. The first such review shall utilize Pursuant to subdivision A of § 56-585.1:1, the Commission shall conduct a review for a Phase I Utility in 2020, utilizing the two-three successive 12-month test periods beginning January 1, 2017, and ending December 31, 2010 2019. However, the Commission may, in its discretion, elect to stagger its biennial reviews of utilities by utilizing the two successive 12-month test periods ending December 31, 2010, for a Phase I Utility, and utilizing the two successive 12-month test periods ending December 31, 2011, Thereafter, reviews for a Phase H-I Utility, will be on a triennial basis with subsequent proceedings utilizing the two-three successive 12-month test periods ending December 31 immediately preceding the year in which such review proceeding is conducted. Pursuant to subdivision A of § 56-585.1:1, the Commission shall conduct a review for a Phase II Utility in 2021, utilizing the four successive 12-month test periods beginning January 1, 2017, and ending December 31, 2020, with subsequent reviews on a triennial basis utilizing the three successive 12-month test periods ending December 31 immediately preceding the year in which such review proceeding is conducted. All such reviews occurring after December 31, 2017, shall be referred to as triennial reviews. For purposes of this section, a Phase I Utility is an investor-owned incumbent electric utility that was, as of July 1, 1999, not bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 2002, and a Phase II Utility is an investor-owned incumbent electric utility that was bound by such a settlement.
- 2. Subject to the provisions of subdivision 6, *the* fair rates rate of return on common equity applicable separately to the generation and distribution services of such utility, and for the two such services combined, *and for any rate adjustment clauses approved under subdivision 5 or 6*, shall be determined by the Commission during each such biennial triennial review, as follows:
- a. The Commission may use any methodology to determine such return it finds consistent with the public interest, but such return shall not be set lower than the average of the returns on common equity reported to the Securities and Exchange Commission for the three most recent annual periods for which such data are available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer

group of the utility subject to such biennial triennial review, nor shall the Commission set such return more than 300 basis points higher than such average.

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b. In selecting such majority of peer group investor-owned electric utilities, the Commission 466 shall first remove from such group the two utilities within such group that have the lowest 467 reported returns of the group, as well as the two utilities within such group that have the highest 468 reported returns of the group, and the Commission shall then select a majority of the utilities 469 remaining in such peer group. In its final order regarding such biennial triennial review, the 470 Commission shall identify the utilities in such peer group it selected for the calculation of such 471 limitation. For purposes of this subdivision, an investor-owned electric utility shall be deemed 472 473 part of such peer group if (i) its principal operations are conducted in the southeastern United States east of the Mississippi River in either the states of West Virginia or Kentucky or in those 474 states south of Virginia, excluding the state of Tennessee, (ii) it is a vertically-integrated electric 475 utility providing generation, transmission and distribution services whose facilities and 476 operations are subject to state public utility regulation in the state where its principal operations 477 are conducted, (iii) it had a long-term bond rating assigned by Moody's Investors Service of at 478 least Baa at the end of the most recent test period subject to such biennial triennial review, and 479 (iv) it is not an affiliate of the utility subject to such biennial triennial review. 480

- c. The Commission may, consistent with its precedent for incumbent electric utilities prior to the enactment of Chapters 888 and 933 of the Acts of Assembly of 2007, increase or decrease the utility's combined rate of return based on the Commission's consideration of the utility's performance.
- d. In any Current Proceeding, the Commission shall determine whether the Current Return has 485 increased, on a percentage basis, above the Initial Return by more than the increase, expressed as 486 487 a percentage, in the United States Average Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor Statistics of the United States 488 Department of Labor, since the date on which the Commission determined the Initial Return. If 489 so, the Commission may conduct an additional analysis of whether it is in the public interest to 490 utilize such Current Return for the Current Proceeding then pending. A finding of whether the 491 Current Return justifies such additional analysis shall be made without regard to any enhanced 492 493 rate of return on common equity awarded pursuant to the provisions of subdivision 6. Such additional analysis shall include, but not be limited to, a consideration of overall economic 494 conditions, the level of interest rates and cost of capital with respect to business and industry, in 495 general, as well as electric utilities, the current level of inflation and the utility's cost of goods 496 497 and services, the effect on the utility's ability to provide adequate service and to attract capital if less than the Current Return were utilized for the Current Proceeding then pending, and such 498 499 other factors as the Commission may deem relevant. If, as a result of such analysis, the Commission finds that use of the Current Return for the Current Proceeding then pending would 500 501 not be in the public interest, then the lower limit imposed by subdivision 2 a on the return to be determined by the Commission for such utility shall be calculated, for that Current Proceeding 502 only, by increasing the Initial Return by a percentage at least equal to the increase, expressed as a 503 percentage, in the United States Average Consumer Price Index for all items, all urban 504 505 consumers (CPI-U), as published by the Bureau of Labor Statistics of the United States

- Department of Labor, since the date on which the Commission determined the Initial Return. For 506
- 507 purposes of this subdivision:
- "Current Proceeding" means any proceeding conducted under any provisions of this subsection 508
- 509 that require or authorize the Commission to determine a fair combined rate of return on common
- equity for a utility and that will be concluded after the date on which the Commission determined 510
- the Initial Return for such utility. 511
- "Current Return" means the minimum fair combined rate of return on common equity required 512
- for any Current Proceeding by the limitation regarding a utility's peer group specified in 513
- subdivision 2 a. 514
- "Initial Return" means the fair combined rate of return on common equity determined for such 515
- utility by the Commission on the first occasion after July 1, 2009, under any provision of this 516
- subsection pursuant to the provisions of subdivision 2 a. 517
- e. In addition to other considerations, in setting the return on equity within the range allowed by 518
- this section, the Commission shall strive to maintain costs of retail electric energy that are cost 519
- competitive with costs of retail electric energy provided by the other peer group investor-owned 520
- electric utilities. 521
- f. The determination of such returns shall be made by the Commission on a stand-alone basis, 522
- and specifically without regard to any return on common equity or other matters determined with 523
- regard to facilities described in subdivision 6. 524
- g. If the combined rate of return on common equity earned by the generation and distribution 525
- services is no more than 50 basis points above or below the return as so determined or, for any 526
- test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 527
- 2013, for a Phase I Utility, such return is no more than 70 basis points above or below the return 528
- as so determined, such combined return shall not be considered either excessive or insufficient, 529
- respectively. However, for any test period commencing after December 31, 2012, for a Phase II 530
- Utility, and after December 31, 2013, for a Phase I Utility, if the utility has, during the test period 531
- or periods under review, earned below the return as so determined, whether or not such 532
- combined return is within 70 basis points of the return as so determined, the utility may petition 533
- the Commission for approval of an increase in rates in accordance with the provisions of 534
- subdivision 8 a as if it had earned more than 70 basis points below a fair combined rate of return, 535
- and such proceeding shall otherwise be conducted in accordance with the provisions of this 536
- section. The provisions of this subdivision are subject to the provisions of subdivision 8. 537
- h. Any amount of a utility's earnings directed by the Commission to be credited to customers' 538
- bills pursuant to this section shall not be considered for the purpose of determining the utility's 539
- earnings in any subsequent biennial triennial review. 540
- 3. Each such utility shall make a biennial-triennial filing by March 31 of every other-third year, 541
- beginning in 2011, with such filings commencing for a Phase I Utility in 2020, and such filings 542
- commencing for a Phase II Utility in 2021, consisting of the schedules contained in the 543

Commission's rules governing utility rate increase applications; however, if the Commission elects to stagger the dates of the biennial reviews of utilities as provided in subdivision 1, then each Phase I Utility shall commence biennial filings in 2011 and each Phase II Utility shall commence biennial filings in 2012. Such filing shall encompass the two-three successive 12month test periods ending December 31 immediately preceding the year in which such proceeding is conducted, except that the filing for a Phase I utility in 2020 shall encompass the three successive 12-month test periods ending December 31, 2019, and the filing for a Phase II *Utility in 2021 shall encompass the four successive 12-month test periods ending December 31,* 2020, and in every such case the filing for each year shall be identified separately and shall be segregated from any other year encompassed by the filing. If the Commission determines that rates should be revised or credits be applied to customers' bills pursuant to subdivision 8 or 9, any rate adjustment clauses previously implemented pursuant to subdivision 5, or those related to facilities utilizing simple-cycle combustion turbines described in subdivision 6, shall be combined with the utility's costs, revenues and investments until the amounts that are the subject of such rate adjustment clauses are fully recovered. The Commission shall combine such clauses with the utility's costs, revenues and investments only after it makes its initial determination with regard to necessary rate revisions or credits to customers' bills, and the amounts thereof, but after such clauses are combined as herein specified, they shall thereafter be considered part of the utility's costs, revenues, and investments for the purposes of future biennial review proceedings. A Phase I Utility shall delay for one year the filing of its biennial review from March 31, 2013, to March 31, 2014, and shall not defer on its books for future recovery any costs incurred during calendar year 2011, other than as provided in subdivision 7 or \$ 56-249.6, and its subsequent biennial filing shall be made by March 31, 2016, and every two years thereafter.

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4. The following costs incurred by the utility shall be deemed reasonable and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity of which the utility is a member, as determined under applicable rates, terms and conditions approved by the Federal Energy Regulatory Commission, and (ii) costs charged to the utility that are associated with demand response programs approved by the Federal Energy Regulatory Commission and administered by the regional transmission entity of which the utility is a member. Upon petition of a utility at any time after the expiration or termination of capped rates, but not more than once in any 12-month period, the Commission shall approve a rate adjustment clause under which such costs, including, without limitation, costs for transmission service, charges for new and existing transmission facilities, administrative charges, and ancillary service charges designed to recover transmission costs, shall be recovered on a timely and current basis from customers-Retail rates to recover these costs shall be designed using the appropriate billing determinants in the retail rate schedules.

5. A utility may at any time, after the expiration or termination of capped rates, but not more than once in any 12-month period, petition the Commission for approval of one or more rate

adjustment clauses for the timely and current recovery from customers of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1, 2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007,

deferring such costs consistent with an order of the Commission entered under clause (vi) of

subsection B of § 56-582. The Commission shall approve such a petition allowing the recovery of such costs that comply with the requirements of clause (vi) of subsection B of § 56-582;

b. Projected and actual costs for the utility to design and operate fair and effective peak-shaving programs. The Commission shall approve such a petition if it finds that the program is in the public interest; provided that the Commission shall allow the recovery of such costs as it finds are reasonable;

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c. Projected and actual costs for the utility to design, implement, and operate energy efficiency programs, including a margin to be recovered on operating expenses, which margin for the purposes of this section shall be equal to the general rate of return on common equity determined as described in subdivision 2. The Commission shall only approve such a petition if it finds that the program is in the public interest. As part of such cost recovery, the Commission, if requested by the utility, shall allow for the recovery of revenue reductions related to energy efficiency programs. The Commission shall only allow such recovery to the extent that the Commission determines such revenue has not been recovered through margins from incremental off-system sales as defined in § 56-249.6 that are directly attributable to energy efficiency programs.

None of the costs of new energy efficiency programs of an electric utility, including recovery of revenue reductions, shall be assigned to any large general service customer that has a verifiable history of having used more than 10 megawatts of demand from a single meter of delivery. Nor shall any of the costs of new energy efficiency programs of an electric utility, including recovery of revenue reductions, be incurred by any large general service customer as defined herein that has notified the utility of non-participation in such energy efficiency program or programs. A large general service customer is a customer that has a verifiable history of having used more than 500 kilowatts of demand from a single meter of delivery. Non-participation in energy efficiency programs shall be allowed by the Commission if the large general service customer, at the customer's own expense, implemented energy efficiency programs that have produced or will produce measured and verified results consistent with industry standards and other regulatory eriteria stated in this section. The Commission shall, no later than November 15, 2009. promulgate rules and regulations to accommodate the process under which such large general service customers shall file notice for such an exemption and (i) establish the administrative procedures by which eligible customers will notify the utility and (ii) define the standard criteria that must be satisfied by an applicant in order to notify the utility. In promulgating such rules and regulations, the Commission may also specify the timing as to when a utility shall accept and act on such notice, taking into consideration the utility's integrated resource planning process as well as its administration of energy efficiency programs that are approved for cost recovery by the Commission. The notice of non-participation by a large general service customer, to be given by March 1 of a given year, shall be for the duration of the service life of the customer's energy efficiency program. The Commission on its own motion may initiate steps necessary to verify such non-participants' achievement of energy efficiency if the Commission has a body of evidence that the non-participant has knowingly misrepresented its energy efficiency achievement. A utility shall not charge such large general service customer, as defined by the Commission, for the costs of installing energy efficiency equipment beyond what is required to provide electric service and meter such service on the customer's premises if the customer provides, at the customer's expense, equivalent energy efficiency equipment. In all relevant

- proceedings pursuant to this section, the Commission shall take into consideration the goals of
- economic development, energy efficiency and environmental protection in the Commonwealth;
- d. Projected and actual costs of participation in a renewable energy portfolio standard program
- pursuant to § 56-585.2 that are not recoverable under subdivision 6. The Commission shall
- approve such a petition allowing the recovery of such costs as are provided for in a program
- approved pursuant to § 56-585.2;
- e. Projected and actual costs of projects that the Commission finds to be necessary to comply
- with state or federal environmental laws or regulations applicable to generation facilities used to
- serve the utility's native load obligations. The Commission shall approve such a petition if it
- finds that such costs are necessary to comply with such environmental laws or regulations; and
- 639 f. Projected and actual costs, not currently in rates, for the utility to design, implement, and
- operate programs approved by the Commission that accelerate the vegetation management of
- distribution rights-of-way. No costs shall be allocated to or recovered from customers that are
- served within the large general service rate classes for a Phase II Utility or that are served at
- subtransmission or transmission voltage, or take delivery at a substation served from
- subtransmission or transmission voltage, for a Phase I Utility.
- The Commission shall have the authority to determine the duration or amortization period for
- any adjustment clause approved under this subdivision.
- 6. To ensure the generation and delivery of a reliable and adequate supply of electricity, to meet
- the utility's projected native load obligations and to promote economic development, a utility
- may at any time, after the expiration or termination of capped rates, petition the Commission for
- approval of a rate adjustment clause for recovery on a timely and current basis from customers of
- the costs of (i) a coal-fueled generation facility that utilizes Virginia coal and is located in the
- coalfield region of the Commonwealth as described in § 15.2-6002, regardless of whether such
- facility is located within or without the utility's service territory, (ii) one or more other generation
- facilities, (iii) one or more major unit modifications of generation facilities, including the costs of
- any system or equipment upgrade, system or equipment replacement, or other cost reasonably
- appropriate to extend the combined operating license for or the operating life of one or more
- generation facilities utilizing nuclear power, (iv) one or more new underground facilities to
- replace one or more existing overhead distribution facilities of 69 kilovolts or less located within
- 659 the Commonwealth, or (v) one or more pumped hydroelectricity generation and storage facilities
- that utilize on-site or off-site renewable energy resources as all or a portion of their power source
- and such facilities and associated resources are located in the coalfield region of the
- 662 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within
- or without the utility's service territory, or (vi) one or more electric distribution grid
- transformation projects; however, subject to the provisions of the following sentence, the utility
- shall not file a petition under clause (iv) more often than annually and, in such petition, shall not
- seek any annual incremental increase in the level of investments associated with such a petition
- that exceeds five percent of such utility's distribution rate base, as such rate base was determined
- for the most recently ended 12-month test period in the utility's latest biennial-review proceeding
- conducted pursuant to subdivision 3 and concluded by final order of the Commission prior to the
- date of filing of such petition under clause (iv). In all proceedings regarding petitions filed under

clause (iv) or (vi), the level of investments approved for recovery in such proceedings shall be in addition to, and not in lieu of, levels of investments previously approved for recovery in prior proceedings under clause (iv)- or (vi), as applicable. Such a petition concerning facilities described in clause (ii) that utilize nuclear power, facilities described in clause (ii) that are coalfueled and will be built by a Phase I Utility, or facilities described in clause (i) may also be filed before the expiration or termination of capped rates. A utility that constructs or makes modifications to any such facility, or purchases any facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses, shall have the right to recover the costs of the facility, as accrued against income, through its rates, including projected construction work in progress, and any associated allowance for funds used during construction, planning, development and construction or acquisition costs, life-cycle costs, costs related to assessing the feasibility of potential sites for new underground facilities, and costs of infrastructure associated therewith, plus, as an incentive to undertake such projects, an enhanced rate of return on common equity calculated as specified below; however, in determining the amounts recoverable under a rate adjustment clause for new underground facilities, the Commission shall not consider, or increase or reduce such amounts recoverable because of (a) the operation and maintenance costs attributable to either the overhead distribution facilities being replaced or the new underground facilities or (b) any other costs attributable to the overhead distribution facilities being replaced. Notwithstanding the preceding sentence, the costs described in clauses (a) and (b) thereof shall remain eligible for recovery from customers through the utility's base rates for distribution service. A utility filing a petition for approval to construct or purchase a facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses may propose a rate adjustment clause based on a market index in lieu of a cost of service model for such facility. A utility seeking approval to construct or purchase a generating facility described in clause (i) or (ii) shall demonstrate that it has considered and weighed alternative options, including thirdparty market alternatives, in its selection process. The costs of the facility, other than return on projected construction work in progress and allowance for funds used during construction, shall not be recovered prior to the date a facility constructed by the utility and described in clause (i), (ii), or (iii) or (v) begins commercial operation, the date the utility becomes the owner of a purchased generation facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses, or the date new underground facilities are classified by the utility as plant in service. Such enhanced rate of return on common equity shall be applied to allowance for funds used during construction and to construction work in progress during the construction phase of the facility and shall thereafter be applied to the entire facility during the first portion of the service life of the facility. The first portion of the service life shall be as specified in the table below; however, the Commission shall determine the duration of the first portion of the service life of any facility, within the range specified in the table below, which determination shall be consistent with the public interest and shall reflect the Commission's determinations regarding how critical the facility may be in meeting the energy needs of the citizens of the Commonwealth and the risks involved in the development of the facility. After the first portion of the service life of the facility is concluded, the utility's general rate of return shall be applied to such facility for the remainder of its service

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life. As used herein, the service life of the facility shall be deemed to begin on the date a facility constructed by the utility and described in clause (i), (ii), or (v) begins commercial operation, the date the utility becomes the owner of a purchased generation facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses, or the date new underground facilities or new electric distribution grid transformation projects are classified by the utility as plant in service, and such service life shall be deemed equal in years to the life of that facility as used to calculate the utility's depreciation expense. Such enhanced rate of return on common equity shall be calculated by adding the basis points specified in the table below to the utility's general rate of return, and such enhanced rate of return shall apply only to the facility that is the subject of such rate adjustment clause. Allowance for funds used during construction shall be calculated for any such facility utilizing the utility's actual capital structure and overall cost of capital, including an enhanced rate of return on common equity as determined pursuant to this subdivision, until such construction work in progress is included in rates. The construction of any facility described in clause (i) or (v) is in the public interest, and in determining whether to approve such facility, the Commission shall liberally construe the provisions of this title. The construction or purchase by a utility of one or more generation facilities with at least one megawatt of generating capacity, and with an aggregate rated capacity that does not exceed 500-5,000 megawatts, including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate capacity of 50 megawatts, that use energy derived from sunlight or from wind and are located in the Commonwealth or off the Commonwealth's Atlantic shoreline, regardless of whether any of such facilities are located within or without the utility's service territory, is in the public interest, and in determining whether to approve such facility, the Commission shall liberally construe the provisions of this title. A utility may enter into short-term or long-term power purchase contracts for the power derived from sunlight generated by such generation facility prior to purchasing the generation facility. The replacement of any subset of a utility's existing overhead distribution tap lines that have, in the aggregate, an average of nine or more total unplanned outage events-permile over a preceding 10-year period with new underground facilities in order to improve electric service reliability is in the public interest. In determining whether to approve petitions for rate adjustment clauses for such new underground facilities that meet this criteria, and in determining the level of costs to be recovered thereunder, the Commission shall liberally construe the provisions of this title. There shall be a rebuttable presumption that the The conversion of any such facilities will-on or after September 1, 2016, is deemed to provide local and system-wide benefits, that such new underground facilities are and to be cost beneficial, and that the costs associated with such new underground facilities are deemed to be reasonably and prudently incurred and, notwithstanding the provisions of subdivision C or subdivision D, shall be approved for recovery by the Commission pursuant to this subdivision provided that the total costs associated with the replacement of any subset of existing overhead distribution tap lines proposed by the utility with new underground facilities, exclusive of financing costs, shall not exceed an average cost per customer of \$20,000, with such customers including those served directly by or downline of the tap lines proposed for conversion and, further, such total costs shall not exceed an average cost per mile of tap lines converted, exclusive of financing costs, of \$750,000. A utility shall, unless it has petitioned for any rate adjustment clause pursuant to clause (vi), petition the Commission, not more than once annually, for approval of any plan for electric distribution grid transformation projects. Any plan for electric distribution grid

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transformation projects shall include both measures to facilitate integration of distributed energy resources and measures to enhance physical electric distribution grid reliability and security. In ruling upon such a petition, the Commission shall consider whether the utility's plan for such projects, and the projected costs associated therewith, are reasonable and prudent. Such petition shall be considered on a stand-alone basis without regard to the other costs, revenues, investments or earnings of the utility, without regard to whether the costs associated with such projects will be recovered through a rate adjustment clause under this subdivision or through the utility's rates for generation and distribution services, and without regard to whether such costs will be the subject of a customer credit offset, as applicable, pursuant to subdivision 8 d. The Commission's final order regarding any such petition for approval of an electric distribution grid transformation plan shall be entered by the Commission not more than six months after the date of filing such petition. The Commission shall likewise enter its final order with respect to any petition by a utility for a certificate to construct and operate a generating facility or facilities utilizing energy derived from sunlight or from wind, pursuant to § 56-580.D of this chapter, within six months after the date of filing such petition.

The basis points to be added to the utility's general rate of return to calculate the enhanced rate of return on common equity, and the first portion of that facility's service life to which such enhanced rate of return shall be applied, shall vary by type of facility, as specified in the following table:

Type of Generation Facility	Basis Points	First Portion of Service Life
Nuclear-powered	200	Between 12 and 25 years
Carbon capture compatible, clean-coal powered	200	Between 10 and 20 years
Renewable powered, other than landfill gas powered	200	Between 5 and 15 years
Coalbed methane gas powered	150	Between 5 and 15 years
Landfill gas powered	200	Between 5 and 15 years
Conventional coal or combined-cycle combustion turbine	100	Between 10 and 20 years

For generating facilities other than those utilizing nuclear power constructed pursuant to clause (ii) or those utilizing energy derived from offshore wind, as of July 1, 2013, only those facilities as to which a rate adjustment clause under this subdivision has been previously approved by the Commission, or as to which a petition for approval of such rate adjustment clause was filed with the Commission, on or before January 1, 2013, shall be entitled to the enhanced rate of return on common equity as specified in the above table during the construction phase of the facility and the approved first portion of its service life.

For generating facilities within the Commonwealth utilizing nuclear power or those utilizing 789 790 energy derived from offshore wind projects located in waters off the Commonwealth's Atlantic shoreline, such facilities shall continue to be eligible for an enhanced rate of return on common 791 792 equity during the construction phase of the facility and the approved first portion of its service life of between 12 and 25 years in the case of a facility utilizing nuclear power and for a service 793 life of between 5 and 15 years in the case of a facility utilizing energy derived from offshore 794 wind, provided, however, that, as of July 1, 2013, the enhanced return for such facilities 795 constructed pursuant to clause (ii) shall be 100 basis points, which shall be added to the utility's 796 general rate of return as determined under subdivision 2. Thirty percent of all costs of such a 797 facility utilizing nuclear power that the utility incurred between July 1, 2007, and December 31, 798 2013, and all of such costs incurred after December 31, 2013, may be deferred by the utility and 799 recovered through a rate adjustment clause under this subdivision at such time as the 800 Commission provides in an order approving such a rate adjustment clause. The remaining 70 801 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 802 31, 2013, shall not be deferred for recovery through a rate adjustment clause under this 803 subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through 804 existing base rates as determined by the Commission in the test periods under review in the 805 utility's next biennial-review filed after July 1, 2014. Thirty percent of all costs of such a facility 806 utilizing energy derived from offshore wind that the utility incurred between July 1, 2007, and 807 808 December 31, 2013, and all of such costs incurred after December 31, 2013, may be deferred by the utility and recovered through a rate adjustment clause under this subdivision at such time as 809 the Commission provides in an order approving such a rate adjustment clause. The remaining 70 810 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 811 31, 2013, shall not be deferred for recovery through a rate adjustment clause under this 812 subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through 813 existing base rates as determined by the Commission in the test periods under review in the 814 utility's next biennial review filed after July 1, 2014. 815

- In connection with planning to meet forecasted demand for electric generation supply and assure
- the adequate and sufficient reliability of service, consistent with § 56-598, planning and
- development activities for a new nuclear generation facility or facilities are in the public interest.
- In connection with planning to meet forecasted demand for electric generation supply and assure
- the adequate and sufficient reliability of service, consistent with § 56-598, planning and
- development activities for a new utility-owned and utility-operated generating facility or
- facilities utilizing energy derived from sunlight with an aggregate capacity of 500 megawatts, or
- from *onshore or* offshore wind, are in the public interest.
- 824 Construction, purchasing, or leasing activities for a new utility-owned and utility-operated
- 825 generating facility or facilities utilizing energy derived from sunlight or from wind with an
- aggregate capacity of 5,000 megawatts, including rooftop solar installations with a capacity of
- not less than 50 kilowatts, and with an aggregate capacity of 50 megawatts, together with a new
- 828 test or demonstration project for a utility-owned and utility-operated generating facility or
- 829 facilities utilizing energy derived from offshore wind with an aggregate capacity of not more
- 830 than 16 megawatts, are in the public interest. To the extent a utility elects to recover the costs of
- any such new generation facility or facilities through its rates for generation and distribution

- services and does not petition and receive approval from the Commission for recovery of such
- costs through a rate adjustment clause described in clause (ii), the Commission shall provide for
- a customer credit reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to
- all costs deemed reasonable and prudent by the Commission in a proceeding pursuant to § 56-
- 836 *580.D or in a triennial review proceeding.*
- 837 Electric distribution grid transformation projects are in the public interest. To the extent a
- 838 *utility elects to recover the costs of such electric distribution grid transformation projects*
- 839 through its rates for generation and distribution services, and does not petition and receive
- approval from the Commission for recovery of such costs through a rate adjustment clause
- described in clause (vi), the Commission shall provide for a customer credit reinvestment offset,
- as applicable, pursuant to subdivision 8 d with respect to all costs deemed reasonable and
- prudent by the Commission in a proceeding for approval of a plan for electric distribution grid
- transformation projects pursuant to subdivision 6 or in a triennial review proceeding.
- Neither generation facilities described in clause (ii) that utilize simple-cycle combustion turbines
- nor new underground facilities shall receive an enhanced rate of return on common equity as
- described herein, but instead shall receive the utility's general rate of return during the
- construction phase of the facility and, thereafter, for the entire service life of the facility. No rate
- adjustment clause for new underground facilities shall allocate costs to, or provide for the
- recovery of costs from, customers that are served within the large power service rate class for a
- Phase I Utility and the large general service rate classes for a Phase II Utility. New underground
- facilities are hereby declared to be ordinary extensions or improvements in the usual course of
- business under the provisions of § 56-265.2.
- As used in this subdivision, a generation facility is (1) "coalbed methane gas powered" if the
- facility is fired at least 50 percent by coalbed methane gas, as such term is defined in § 45.1-
- 361.1, produced from wells located in the Commonwealth, and (2) "landfill gas powered" if the
- facility is fired by methane or other combustible gas produced by the anaerobic digestion or
- decomposition of biodegradable materials in a solid waste management facility licensed by the
- Waste Management Board. A landfill gas powered facility includes, in addition to the generation
- facility itself, the equipment used in collecting, drying, treating, and compressing the landfill gas
- and in transmitting the landfill gas from the solid waste management facility where it is collected
- to the generation facility where it is combusted.
- For purposes of this subdivision, "general rate of return" means the fair combined rate of return
- on common equity as it is determined by the Commission from time to time for such utility
- pursuant to subdivision 2. In any proceeding under this subdivision conducted prior to the
- 866 conclusion of the first biennial review for such utility, the Commission shall determine a general
- rate of return for such utility in the same manner as it would in a biennial review proceeding.
- Notwithstanding any other provision of this subdivision, if the Commission finds during the
- biennial triennial review conducted for a Phase II Utility in 2018-2021 that such utility has not
- 870 filed applications for all necessary federal and state regulatory approvals to construct one or
- more nuclear-powered or coal-fueled generation facilities that would add a total capacity of at
- least 1500 megawatts to the amount of the utility's generating resources as such resources existed

on July 1, 2007, or that, if all such approvals have been received, that the utility has not made 873 reasonable and good faith efforts to construct one or more such facilities that will provide such 874 additional total capacity within a reasonable time after obtaining such approvals, then the 875 876 Commission, if it finds it in the public interest, may reduce on a prospective basis any enhanced rate of return on common equity previously applied to any such facility to no less than the 877 general rate of return for such utility and may apply no less than the utility's general rate of 878 return to any such facility for which the utility seeks approval in the future under this 879 subdivision. 880

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Notwithstanding any other provision of this subdivision, if a Phase II utility obtains approval from the Commission of a rate adjustment clause pursuant to subdivision 6 associated with a test or demonstration project involving a generation facility utilizing energy from offshore wind, and such utility has not, as of July 1, 2023, commenced construction as defined for federal income tax purposes of an offshore wind generation facility or facilities with a minimum aggregate capacity of 250 megawatts, then the Commission, if it finds it in the public interest, may direct that the costs associated with any such rate adjustment clause involving said test or demonstration project shall thereafter no longer be recovered through a rate adjustment clause pursuant to subdivision 6, and shall instead be recovered through the utility's rates for generation and distribution services, with no change in such rates for generation and distribution services as a result of the combination of such costs with the other costs, revenues and investments included in the utility's rates for generation and distribution services. Any such costs shall remain combined with the utility's other costs, revenues and investments included in its rates for generation and distribution services until such costs are fully recovered.

7. Any petition filed pursuant to subdivision 4, 5, or 6 shall be considered by the Commission on a stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the Commission, that are proposed for recovery in such petition and that are related to subdivision 5 a, or that are related to facilities and projects described in clause (i) of subdivision 6, or that are related to new underground facilities described in clause (iv) of subdivision 6, shall be deferred on the books and records of the utility until the Commission's final order in the matter, or until the implementation of any applicable approved rate adjustment clauses, whichever is later. Except as otherwise provided in subdivision 6, any costs prudently incurred on or after July 1, 2007, by a utility prior to the filing of such petition, or during the consideration thereof by the Commission, that are proposed for recovery in such petition and that are related to facilities and projects described in clause (ii) or clause (iii) of subdivision 6 that utilize nuclear power, or coal-fueled facilities and projects described in clause (ii) of subdivision 6 if such coal-fueled facilities will be built by a Phase I Utility, shall be deferred on the books and records of the utility until the Commission's final order in the matter, or until the implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs prudently incurred after the expiration or termination of capped rates related to other matters described in subdivision 4, 5, or 6 shall be deferred beginning only upon the expiration or termination of capped rates, provided, however, that no provision of this act shall affect the rights of any parties with respect to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia Electric and Power Company, 109 F.E.R.C. P 61,012 (2004). A utility shall establish a regulatory asset for regulatory accounting and ratemaking

purposes under which it shall defer its operation and maintenance costs incurred in connection 917 with (i) the refueling of any nuclear-powered generating plant and (ii) other work at such plant 918 normally performed during a refueling outage. The utility shall amortize such deferred costs over 919 920 the refueling cycle, but in no case more than 18 months, beginning with the month in which such plant resumes operation after such refueling. The refueling cycle shall be the applicable period of 921 time between planned refueling outages for such plant. As of January 1, 2014, such amortized 922 costs are a component of base rates, recoverable in base rates only ratably over the refueling 923 cycle rather than when such outages occur, and are the only nuclear refueling costs recoverable 924 in base rates. This provision shall apply to any nuclear-powered generating plant refueling 925 outage commencing after December 31, 2013, and the Commission shall treat the deferred and 926 amortized costs of such regulatory asset as part of the utility's costs for the purpose of 927 proceedings conducted (a) with respect to biennial triennial filings under subdivision 3 made on 928 and after July 1, 2014, and (b) pursuant to § 56-245 or the Commission's rules governing utility 929 rate increase applications as provided in subsection B. This provision shall not be deemed to 930 change or reset base rates. 931

The Commission's final order regarding any petition filed pursuant to subdivision 4, 5, or 6 shall be entered not more than three months, eight months, and nine months, respectively, after the date of filing of such petition. If such petition is approved, the order shall direct that the applicable rate adjustment clause be applied to customers' bills not more than 60 days after the date of the order, or upon the expiration or termination of capped rates, whichever is later.

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8. In any biennial triennial review proceeding, for purposes of reviewing earnings on the utility's rates for generation and distribution services, the following utility generation and distribution costs not proposed for recovery under any other subdivision of this subsection, as recorded per books by the utility for financial reporting purposes and accrued against income, shall be attributed to the test periods under review and deemed fully recovered in the period recorded: costs associated with asset impairments related to early retirement determinations made by the utility prior to December 31, 2012, for utility generation plant facilities fueled by coal, natural gas or oil or for automated meter reading electric distribution service meters; costs associated with projects necessary to comply with state or federal environmental laws, regulations or judicial or administrative orders relating to coal combustion by-product management which the utility does not petition to recover through a rate adjustment clause pursuant to subdivision 5 e; costs associated with severe weather events; and costs associated with natural disasters. Such costs shall be deemed to have been recovered from customers through rates for generation and distribution services in effect during the test periods under review unless such costs, individually or in the aggregate, together with the utility's other costs, revenues, and investments to be recovered through rates for generation and distribution services, result in the utility's earned return on its generation and distribution services for the combined test periods under review to fall more than 50 basis points below the fair combined rate of return authorized under subdivision 2 for such periods or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to fall more than 70 basis points below the fair combined rate of return authorized under subdivision 2 for such periods. In such cases, the Commission shall, in such biennial triennial review proceeding, authorize deferred recovery of such costs and allow the utility to amortize and recover such deferred costs over future periods as determined by the Commission. The aggregate amount of such deferred

costs shall not exceed an amount that would, together with the utility's other costs, revenues, and 961 investments to be recovered through rates for generation and distribution services, cause the 962 utility's earned return on its generation and distribution services to exceed the fair rate of return 963 authorized under subdivision 2, less 50 basis points, for the combined test periods under review 964 or, for any test period commencing after December 31, 2012, for a Phase II Utility and after 965 December 31, 2013, for a Phase I Utility, to exceed the fair rate of return authorized under 966 subdivision 2 less 70 basis points. Nothing in this section shall limit the Commission's authority, 967 pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2, 968 following the review of combined test period earnings of the utility in a biennial triennial review. 969 970 for normalization of nonrecurring test period costs and annualized adjustments for future costs, in determining any appropriate increase or decrease in the utility's rates for generation and 971 distribution services pursuant to subdivision 8 a or 8 c. 972

If the Commission determines as a result of such biennial triennial review that:

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a. The utility has, during the test period or periods under review, considered as a whole, earned more than 50 basis points below a fair combined rate of return on its generation and distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis points below a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, the Commission shall order increases to the utility's rates necessary to provide the opportunity to fully recover the costs of providing the utility's services and to earn not less than such fair combined rate of return, using the most recently ended 12-month test period as the basis for determining the amount of the rate increase necessary. However, in the first triennial review proceeding conducted after January 1, 2021 for a Phase II Utility, the Commission may not order a rate increase, and in all triennial reviews of a Phase I or Phase II utility, the Commission may not order such rate increase unless it finds that the resulting rates are necessary to provide the utility with the opportunity to fully recover its costs of providing its services and to earn not less than a fair combined rate of return on both its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, using the most recently ended 12-month test period as the basis for determining the permissibility of any rate increase under the standards of this sentence, and the amount thereof; and provided that, solely in connection with making its determination concerning the necessity for such a rate increase, or the amount thereof, the Commission shall, in any triennial review proceeding conducted prior to July 1, 2028, exclude from this most recently ended 12-month test period any remaining investment levels associated with a prior customer credit reinvestment offset pursuant to subdivision d.

b. The utility has, during the test period or test periods under review, considered as a whole, earned more than 50 basis points above a fair combined rate of return on its generation and distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to

facilities described in subdivision 6, the Commission shall, subject to the provisions of 1004 1005 subdivision subdivisions 8 d and 9, direct that 60 percent of the amount of such earnings that were more than 50 basis points, or, for any test period commencing after December 31, 2012, for 1006 a Phase II Utility and after December 31, 2013, for a Phase I Utility, that 70 percent of the 1007 amount of such earnings that were more than 70 basis points, above such fair combined rate of 1008 return for the test period or periods under review, considered as a whole, shall be credited to 1009 customers' bills. Any such credits shall be amortized over a period of six to 12 months, as 1010 determined at the discretion of the Commission, following the effective date of the Commission's 1011 order, and shall be allocated among customer classes such that the relationship between the 1012 1013 specific customer class rates of return to the overall target rate of return will have the same relationship as the last approved allocation of revenues used to design base rates; or 1014

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c. Such biennial In any triennial review proceeding conducted after January 1, 2020 for a Phase I Utility or after January 1, 2021 for a Phase II Utility, is the second consecutive biennial triennial review occurring after December 31, 2017, in which the utility has, during the test period or test periods under review, considered as a whole, earned more than 50 basis points above a fair combined rate of return on its generation and distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matter determined with respect to facilities described in subdivision 6, and the combined aggregate level of capital investment that the Commission has approved other than those capital investments that the Commission has approved for recovery pursuant to a rate adjustment clause pursuant to subdivision 6 made by the utility during the test periods under review in that triennial review proceeding in new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, and in electric distribution grid transformation projects, as determined pursuant to subdivision 8 d, does not equal or exceed 100 percent of the earnings that are more than 70 basis points above the utility's fair combined rate of return on its generation and distribution services for the combined test periods under review in that triennial review proceeding, the Commission shall, subject to the provisions of subdivision 9 and in addition to the actions authorized in subdivision b, also order reductions to the utility's rates it finds appropriate. However, in the first triennial review proceeding conducted after January 1, 2021, for a Phase II Utility, any reduction to the utility's rates ordered by the Commission pursuant to this subdivision shall not exceed \$50 million in annual revenues, with any reduction allocated to the utility's rates for generation services, and in each triennial review of a Phase I or Phase II Utility, the Commission may not order such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to fully recover its costs of providing its services and to earn not less than a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, using the most recently ended 12-month test period as the basis for determining the permissibility of any rate reduction under the standards of this sentence, and the amount thereof; and

d. In any triennial review proceeding conducted after December 31, 2017, the Commission shall determine, prior to directing that 70 percent of earnings that are more than 70 basis points

above the utility's fair combined rate of return on its generation and distribution services for the test period or periods under review be credited to customer bills pursuant to subdivision 8 b, the aggregate level of prior capital investment that the Commission has approved other than those capital investments that the Commission has approved for recovery pursuant to a rate adjustment clause pursuant to subdivision 6 made by the utility during the test period or periods under review in both (i) new utility-owned generation facilities utilizing energy derived from sunlight, or from onshore or offshore wind, and (ii) electric distribution grid transformation projects, as determined by the utility's plant in service and construction work in progress balances related to such investments as recorded per books by the utility for financial reporting purposes as of the end of the most recent test period under review. Any such combined capital investment amounts shall offset any customer bill credit amounts, on a dollar for dollar basis, up to the aggregate level of invested or committed capital under clauses (i) and (ii); provided that at least of 25% of such combined capital investment amount to be included in the offset shall be attributable to either investments in new utility-owned generation facilities utilizing energy derived from sunlight or from wind or investments in electric distribution grid transformation projects that are not solely designed for hardening of the distribution system or for physical security at distribution substations. The aggregate level of qualifying invested or committed capital under clauses (i) and (ii) is referred to in this subdivision as the customer credit reinvestment offset, which offsets the customer bill credit amount that the utility has invested or will invest in new solar or wind generation facilities or electric distribution grid transformation projects for the benefit of customers, in amounts up to 100 percent of earnings that are more than 70 basis points above the utility's fair rate of return on its generation and distribution services, and thereby reduce or eliminate otherwise incremental rate adjustment clause charges and increases to customer bills, which is deemed to be in the public interest. If 100 percent of the amount of earnings that are more than 70 basis points above the utility's fair combined rate of return on its generation and distribution services, as determined in subdivision 2, exceeds the aggregate level of invested capital in new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, and electric distribution grid transformation projects, as provided in clauses (i) and (ii), during the test period or periods under review, then 70 percent of the amount of such excess shall be credited to customer bills as provided in subdivision 8 b in connection with the triennial review proceeding. Any costs associated with new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or electric distribution grid transformation projects, that are the subject of any customer credit reinvestment offset pursuant to this subdivision shall thereafter be recovered through the utility's rates for generation and distribution services over the service life of such facilities, shall be included in the utility's costs, revenues and investments in future triennial review proceedings conducted pursuant to subdivision 2 until such costs are fully recovered, with no rate base or other cost of service adjustment associated with the customer credit reinvestment offset pursuant to this subdivision, except as provided in subdivision a, and shall not be the subject of a rate adjustment clause petition pursuant to subdivision 6. Only such costs of new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or electric distribution grid transformation projects which have not included in any customer credit reinvestment offset pursuant to this subdivision, and not otherwise recovered through the utility's rates for generation and distribution services, may be the subject of a rate adjustment clause petition by the utility pursuant to subdivision 6.

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The Commission's final order regarding such biennial triennial review shall be entered not more 1093 1094 than eight months after the date of filing, and any revisions in rates or credits so ordered shall take effect not more than 60 days after the date of the order. The fair combined rate of return on 1095 1096 common equity determined pursuant to subdivision 2 in such biennial triennial review shall apply, for purposes of reviewing the utility's earnings on its rates for generation and distribution 1097 services, to the entire two-three successive 12-month test periods ending December 31 1098 immediately preceding the year of the utility's subsequent biennial triennial review filing under 1099 subdivision 3 and shall apply to applicable rate adjustment clauses under subdivisions 5 and 6 1100 prospectively from the date the Commission's final order in the triennial review proceeding. 1101 1102 utilizing rate adjustment clause true-up protocols as the commission in its discretion may 1103 determine

9. If, as a result of a biennial triennial review required under this subsection and conducted with 1104 respect to any test period or periods under review ending later than December 31, 2010 (or, if the 1105 Commission has elected to stagger its biennial reviews of utilities as provided in subdivision 1, 1106 under review ending later than December 31, 2010, for a Phase I Utility, or December 31, 2011, 1107 for a Phase II Utility), the Commission finds, with respect to such test period or periods 1108 considered as a whole, that (i) any utility has, during the test period or periods under review, 1109 considered as a whole, earned more than 50 basis points above a fair combined rate of return on 1110 1111 its generation and distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 1112 basis points above a fair combined rate of return on its generation and distribution services, as 1113 determined in subdivision 2, without regard to any return on common equity or other matters 1114 determined with respect to facilities described in subdivision 6, and (ii) the total aggregate 1115 regulated rates of such utility at the end of the most recently-ended 12-month test period 1116 exceeded the annual increases in the United States Average Consumer Price Index for all items. 1117 all urban consumers (CPI-U), as published by the Bureau of Labor Statistics of the United States 1118 Department of Labor, compounded annually, when compared to the total aggregate regulated 1119 rates of such utility as determined pursuant to the biennial review conducted for the base period, 1120 the Commission shall, unless it finds that such action is not in the public interest or that the 1121 provisions of subdivisions 8 b and c are more consistent with the public interest, direct that any 1122 or all earnings for such test period or periods under review, considered as a whole that were more 1123 1124 than 50 basis points, or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis points, above such 1125 fair combined rate of return shall be credited to customers' bills, in lieu of the provisions of 1126 subdivisions 8 b and c., provided that no credits shall be provided pursuant to this subdivision in 1127 connection with any triennial review unless such bill credits would be payable pursuant to the 1128 provisions of subdivision 8 d, and any credits under this subdivision shall be calculated net of 1129 1130 any customer credit reinvestment offset amounts under subdivision 8 d. Any such credits shall be amortized and allocated among customer classes in the manner provided by subdivision 8 b. For 1131 purposes of this subdivision: 1132

"Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has elected to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility),

- or (ii) the most recent test period with respect to which credits have been applied to customers'
- bills under the provisions of this subdivision, whichever is later.
- "Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6,
- except for any increases in fuel tariffs deferred by the Commission for recovery in periods after
- December 31, 2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii)
- rate adjustment clauses implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's
- rates pursuant to subdivision 8 a; (iv) revisions to the utility's rates pursuant to the Commission's
- rules governing utility rate increase applications, as permitted by subsection B, occurring after
- July 1, 2009; and (v) base rates in effect as of July 1, 2009.
- 10. For purposes of this section, the Commission shall regulate the rates, terms and conditions of
- any utility subject to this section on a stand-alone basis utilizing the actual end-of-test period
- capital structure and cost of capital of such utility, unless the Commission finds that the debt to
- equity ratio of such capital structure is unreasonable for such utility, in which case the
- 1149 Commission may utilize a debt to equity ratio that it finds to be reasonable for such utility in
- determining any rate adjustment pursuant to subdivisions 8 a and c, and without regard to the
- 1151 cost of capital, capital structure, revenues, expenses or investments of any other entity with
- which such utility may be affiliated. In particular, and without limitation, the Commission shall
- determine the federal and state income tax costs for any such utility that is part of a publicly
- traded, consolidated group as follows: (i) such utility's apportioned state income tax costs shall
- be calculated according to the applicable statutory rate, as if the utility had not filed a
- consolidated return with its affiliates, and (ii) such utility's federal income tax costs shall be
- calculated according to the applicable federal income tax rate and shall exclude any consolidated
- tax liability or benefit adjustments originating from any taxable income or loss of its affiliates.
- B. Nothing in this section shall preclude an investor-owned incumbent electric utility from
- applying for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility
- rate increase applications; however, in any such filing, a fair rate of return on common equity
- shall be determined pursuant to subdivision A 2. Nothing in this section shall preclude such
- utility's recovery of fuel and purchased power costs as provided in § 56-249.6.
- 1164 C. Except as otherwise provided in this section, the Commission shall exercise authority over the
- rates, terms and conditions of investor-owned incumbent electric utilities for the provision of
- generation, transmission and distribution services to retail customers in the Commonwealth
- pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2.
- D. The-Commission may determine, during any proceeding authorized or required by this
- section, the reasonableness or prudence of any cost incurred or projected to be incurred, by a
- utility in connection with the subject of the proceeding. A determination of the Commission
- regarding the reasonableness or prudence of any such cost shall be consistent with the
- 1172 Commission's authority to determine the reasonableness or prudence of costs in proceedings
- pursuant to the provisions of Chapter 10 (§ 56-232 et seq.). In determining the reasonableness or
- prudence of a utility providing energy and capacity to its customers from renewable energy
- resources, the Commission shall consider the extent to which such renewable energy resources,

- whether utility-owned or by contract, further the objectives of the Commonwealth Energy Policy
- set forth in §§ 67-101 and 67-102, and shall also consider whether the costs of such resources is
- likely to result in unreasonable increases in rates paid by consumers.
- E. The Commission shall promulgate such rules and regulations as may be necessary to
- implement the provisions of this section.
- § 56-585.1:1. Transitional Rate Period: review of rates, terms and conditions for utility
- 1182 generation facilities.

1183 Notwithstanding the provisions of §§ 56-249.6 and 56-585.1:

- 1184 A. No biennial reviews of the rates, terms, and conditions for any service of a Phase I Utility, as
- defined in § 56-585.1, shall be conducted at any time by the State Corporation Commission for
- the four successive 12-month test periods beginning January 1, 2014, and ending December 31,
- 2017. No biennial reviews of the rates, terms, and conditions for any service of a Phase II Utility,
- as defined in § 56-585.1, shall be conducted at any time by the State Corporation Commission
- for the five two successive 12-month test periods beginning January 1, 2015, and ending
- December 31, 2019 December 31, 2019 December 31, 2014, and ending December 31,
- 2017, for a Phase I Utility, and beginning January 1, 2015, and ending December 31, 20192016,
- for a Phase II Utility, are collectively referred to herein as the "Transitional Rate Period." Review
- of recovery of fuel and purchase power costs shall continue during the Transitional Rate Period
- in accordance with § 56-249.6. Any biennial review of the rates, terms, and conditions for any
- service of a Phase II Utility occurring in 2015 during the Transitional Rate Period shall be solely
- a review of the utility's earnings on its rates for generation and distribution services for the two
- 1197 12-month test periods ending December 31, 2014, and a determination of whether any credits to
- customers are due for such test periods pursuant to subdivision A 8 b of § 56-585.1. After the
- conclusion of the Transitional Rate Period, biennial reviews of the utility's rates for generation
- and distribution services shall resume for a Phase I Utility in 2020, with the first such proceeding
- utilizing the two-three successive 12-month test periods beginning January 1, 2018 2017, and
- ending December 31, 2019. After the conclusion of the Transitional Rate Period, biennial
- reviews of the utility's rates for generation and distribution services shall resume for a Phase II
- Utility, as defined in § 56-585.1, in 20222021, with the first such proceeding utilizing the two
- four successive 12-month test periods beginning January 1, 20202017, and ending December 31,
- 1206 20212020. Consistent with this provision, (i) no biennial review filings shall be made by an
- investor-owned incumbent electric utility in the years 2016 through 2019, inclusive, and (ii) no
- adjustment to an investor-owned incumbent electric utility's existing tariff rates, including any
- rates adopted pursuant to § 56-235.2, shall be made between the beginning of the Transitional
- Rate Period and the conclusion of the first biennial-review after the conclusion of the
- 1211 Transitional Rate Period, except as may be provided pursuant to § 56-245 or 56-249.6 or
- subdivisions A 4, 5, or 6 of § 56-585.1.
- B. During the Transitional Rate Period, pursuant to § 56-36, the Commission shall have the right
- at all times to inspect the books, papers and documents of any investor-owned incumbent electric
- utility and to require from such companies, from time to time, special reports and statements.
- under oath, concerning their business.

- 1217 C. 1. Commencing in 2016 and concluding in 2018, the State Corporation Commission, after
- notice and opportunity for a hearing, shall conduct a proceeding every two years to determine the
- fair rate of return on common equity to be used by a Phase I Utility as the general rate of return
- applicable to rate adjustment clauses under subdivisions A 5 or A 6 of § 56-585.1. A Phase I
- Utility's filing in such proceedings shall be made on or before March 31 of 2016, and 2018.
- 2. Commencing in 2017 and concluding in 2019, the State Corporation Commission, after notice
- and opportunity for a hearing, shall conduct a proceeding every two years to determine the fair
- rate of return on common equity to be used by a Phase II Utility as the general rate of return
- applicable to rate adjustment clauses under subdivisions A 5 or A 6 of § 56-585.1. A Phase II
- utility's filing in such proceedings shall be made on or before March 31 of 2017 and 2019.
- 3. Such fair rate of return shall be calculated pursuant to the methodology set forth in
- subdivisions A 2 a and b of § 56-585.1 and shall utilize the utility's actual end-of-test-period
- capital structure and cost of capital, as well as a 12-month test period ending December 31
- immediately preceding the year in which the proceeding is conducted. The Commission's final
- order in such a proceeding shall be entered no later than eight months after the date of filing,
- with any adjustment to the fair rate of return for applicable rate adjustment clauses under
- subdivisions A 5 and 6 of § 56-585.1 taking effect on the date of the Commission's final order in
- the proceeding, utilizing rate adjustment clause true-up protocols as the Commission may in its
- discretion determine. Such proceeding shall concern only the issue of the determination of such
- fair rate of return to be used for rate adjustment clauses under subdivisions A 5 and 6 of § 56-
- 585.1, and such determination shall have no effect on rates other than those applicable to such
- rate adjustment clauses; however, after the final such proceeding for a utility has been concluded,
- the fair combined rate of return on common equity so determined therein shall also be deemed
- equal to the fair combined rate of return on common equity to be used in such utility's first
- biennial review proceeding conducted after the end of the utility's Transitional Rate Period to
- review such utility's earnings on its rates for generation and distribution services for the historic
- test periods.
- D. In furtherance of rate stability during the Transitional Rate Period, any Phase II Utility
- carrying a prior period deferred fuel expense recovery balance on its books and records as of
- December 31, 2014, shall not recover from customers 50 percent of any such balance
- outstanding as of December 31, 2014, and the State Corporation Commission shall implement as
- soon as practicable reductions in the fuel factor rate of any such Phase II Utility to reflect the
- nonrecovery of any such fuel expense as well as any reduction in the fuel factor associated with
- the Phase II Utility's current period forecasted fuel expense over recovery for the 2014-2015 fuel
- year and projected fuel expense for the 2015-2016 fuel year.
- 1252 E. Except for early retirement plans identified by the utility in an integrated resource plan filed
- with the State Corporation Commission by September 1, 2014, for utility generation plants, an
- investor-owned incumbent electric utility shall not permanently retire an electric power
- generation facility from service during the Transitional Rate Period without first obtaining the
- approval of the State Corporation Commission, upon petition from such investor-owned
- incumbent electric utility, and a finding by the State Corporation Commission that the retirement
- determination is reasonable and prudent. During the Transitional Rate Period, an investor-owned

- incumbent electric utility shall recover the following costs, as recorded per books by the utility
- for financial reporting purposes and accrued against income, only through its existing tariff rates
- for generation or distribution services, except such costs as may be recovered pursuant to § 56-
- 245, § 56-249.6 or subdivisions A 4, A 5, or A 6 of § 56-585.1: (i) costs associated with asset
- impairments related to early retirement determinations for utility generation facilities resulting
- from the implementation of carbon emission guidelines for existing electric power generation
- facilities that the U.S. Environmental Protection Agency has issued pursuant to § 111(d) of the
- 1266 Clean Air Act; (ii) costs associated with severe weather events; and (iii) costs associated with
- 1267 natural disasters.
- 1268 F. During the Transitional Rate Period:
- 1. The State Corporation Commission shall submit a report and make recommendations to the
- Governor and the General Assembly annually on or before December 1 of each year assessing
- the updated integrated resource plan of any investor-owned incumbent electric utility. The report
- shall include an analysis of, among other matters, the amount, reliability, and type of generation
- facilities needed to serve Virginia native load compared to what is then available to serve such
- load and what may be available to serve such load in the future in view of market conditions and
- current and pending state and federal environmental regulations. As a part of such report, the
- 1276 State Corporation Commission shall update its estimate of the impact upon electric rates in
- 1277 Virginia of the implementation of carbon emission guidelines for existing electric power
- generation facilities that the U.S. Environmental Protection Agency has issued pursuant to §
- 1279 111(d) of the federal Clean Air Act. The State Corporation Commission shall submit copies of
- such annual reports to the Chairmen of the House and Senate Committees on Commerce and
- Labor and the Chairman of the Commission on Electric Utility Regulation; and
- 2. The Department of Environmental Quality shall submit a report and make recommendations to
- the Governor and the General Assembly annually on or before December 1 of each year
- concerning the implementation of carbon emission guidelines for existing electric power
- generation facilities that the U.S. Environmental Protection Agency has issued pursuant to §
- 1286 111(d) of the federal Clean Air Act. The report shall include an analysis of, among other matters,
- the impact of such federal regulations on the operation of any investor-owned incumbent electric
- utility's electric power generation facilities and any changes, interdiction, or suspension of such
- regulations. The Department of Environmental Quality shall submit copies of such annual
- reports to the Chairmen of the House and Senate Committees on Commerce and Labor and the
- 1291 Chairman of the Commission on Electric Utility Regulation.
- 1292 G. The construction or purchase by an investor-owned incumbent utility of one or more
- generation facilities with at least one megawatt of generating capacity, and with an aggregate
- rated capacity that does not exceed 500-5,000 megawatts, including rooftop solar installations
- with a capacity of not less than 50 kilowatts, and with an aggregate capacity of 50 megawatts,
- that use energy derived from sunlight *or from wind* and are located in the Commonwealth *or off*
- the Commonwealth's Atlantic shoreline, regardless of whether any of such facilities are located
- within or without such utility's service territory, is in the public interest, and in determining
- whether to approve such facility, the Commission shall liberally construe the provisions of this
- section. Such utility shall utilize goods or services sourced, in whole or in part, from one or more

- 1301 Virginia businesses. The utility may propose a rate adjustment clause based on a market index in
- lieu of a cost of service model for such facility. An investor-owned incumbent utility may enter
- into short-term or long-term power purchase contracts for the power derived from sunlight
- generated by such generation facility prior to purchasing the generation facility.
- 1305 *H. To the extent the provisions of this section are inconsistent with the provisions of* §§ 56-249.6
- and 56-585.1, the provisions of this section shall control.
- \$ 56-585.1:2. Pilot program for energy assistance and weatherization.
- Notwithstanding the provisions of §§ 56-249.6 and 56-585.1:
- Each Phase I and II Utility shall conduct a pilot program for energy assistance and
- weatherization for low income, elderly, and disabled individuals in their respective service
- territories in the Commonwealth. Each pilot program shall be funded by the utility and shall
- commence September 1, 2015. Each Phase I Utility shall continue such pilot program at no less
- than the existing levels of funding as of the effective date of this act, for each year that the utility
- provides such service. Each Phase II Utility shall continue such pilot program at no less than
- \$13 million for each year the utility is providing such service. The funding for the pilot
- programs established pursuant hereto for energy assistance and weatherization for low income,
- elderly, and disabled individuals in the service territory in the Commonwealth of each respective
- 1318 utility shall continue until the earlier of amendment or repeal of this section or July 1, 2028.
- Each such utility shall report on the status of its pilot program, including the number of
- individuals served thereby, to the Governor, the State Corporation Commission, and the
- 1321 Chairmen of the House and Senate Commerce and Labor Committees by July 1, 2016, and each
- 1322 year thereafter.
- *§* 56-585.1:4. *Development of solar and wind generation capacity in the Commonwealth.*
- 1324 A. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more
- solar or wind generation facilities located in the Commonwealth or off the Commonwealth's
- 1326 Atlantic shoreline, each having a rated capacity of at least one megawatt and having in the
- aggregate a rated capacity that does not exceed 5,000 megawatts, or (ii) the purchase by a
- public utility of energy, capacity, and environmental attributes from solar facilities described in
- clause (i) owned by persons other than a public utility is in the public interest, and the
- 1330 Commission shall so find if required to make a finding regarding whether such construction or
- 1331 purchase is in the public interest.
- 1332 B. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more
- solar or wind generation facilities located in the Commonwealth or off the Commonwealth's
- 1334 Atlantic shoreline, each having a rated capacity of less than one megawatt, including rooftop
- solar installations with a capacity of not less than 50 kilowatts, and having in the aggregate a
- rated capacity that does not exceed 500 megawatts, or (ii) the purchase by a public utility of
- energy, capacity, and environmental attributes from solar facilities described in clause (i) owned
- by persons other than a public utility is in the public interest, and the Commission shall so find if

- required to make a finding regarding whether such construction or purchase is in the public
- *interest.*
- 1341 *C. The aggregate cap of 5,000 megawatts of rated capacity described in clause (i) of subsection*
- 1342 A and the aggregate cap of 500 megawatts of rated capacity described in clause (i) of subsection
- 1343 B are separate and independent from each other. The capacity of facilities in subsection B shall
- not be counted in determining the capacity of facilities in subsection A, and the capacity of
- facilities in subsection A shall not be counted in determining the capacity of facilities in
- 1346 *subsection B.*
- 1347 D. 25% of such solar generation capacity placed in service on or after the effective date of this act,
- located in the Commonwealth, and found to be in the public interest pursuant to subdivision A and
- subdivision B shall be the purchase by a public utility of energy, capacity and environmental attributes
- from solar facilities owned by persons other than a public utility. The remainder shall be construction
- or purchase by a public utility of one or more solar generation facilities located in the Commonwealth.
- All of the solar generation capacity located in the Commonwealth and found to be in the public
- interest pursuant to subdivision A and subdivision B shall be subject to competitive procurement;
- provided that a public utility may select solar generation capacity without regard to whether
- such selection satisfies price criteria if the selection of the solar generating capacity materially
- advances non-price criteria, including a criterion favoring geographic distribution of generating
- capacity, so long as such non-price solar generating capacity selected does not exceed 25
- 1358 percent of the utility's solar generating capacity.
- 1359 E. Construction, purchasing, or leasing activities for a test or demonstration project for a new
- 1360 utility-owned and utility-operated generating facility or facilities utilizing energy derived from
- offshore wind with an aggregate capacity of not more than 16 megawatts, are in the public
- *interest.*
- 1363 § 56-599. Integrated resource plan required.
- A. Each electric utility shall file an updated integrated resource plan by July 1, 2015. Thereafter,
- each electric utility shall file an updated integrated resource plan annually by May 1, except in
- those years in which the utility is subject to a triennial review filing. A copy of each integrated
- resource plan shall be provided to the Chairmen of the House and Senate Committees on
- 1368 Commerce and Labor and to the Chairman of the Commission on Electric Utility Regulation. All
- updated integrated resource plans shall comply with the provisions of any relevant order of the
- 1370 Commission establishing guidelines for the format and contents of updated and revised
- integrated resource plans. Each integrated resource plan shall consider options for maintaining
- and enhancing rate stability, energy independence, economic development including retention
- and expansion of energy-intensive industries, and service reliability.
- B. In preparing an integrated resource plan, each electric utility shall systematically evaluate, and
- may propose:
- 1. Entering into short-term and long-term electric power purchase contracts;

- 2. Owning and operating electric power generation facilities;
- 1378 3. Building new generation facilities;
- 4. Relying on purchases from the short term or spot markets;
- 5. Making investments in demand-side resources, including energy efficiency and demand-side
- management services;
- 1382 6. Taking such other actions, as the Commission may approve, to diversify its generation supply
- portfolio and ensure that the electric utility is able to implement an approved plan;
- 7. The methods by which the electric utility proposes to acquire the supply and demand resources
- identified in its proposed integrated resource plan;
- 1386 8. The effect of current and pending state and federal environmental regulations upon the
- continued operation of existing electric generation facilities or options for construction of new
- 1388 electric generation facilities; and
- 9. The most cost effective means of complying with current and pending state and federal
- environmental regulations, including compliance options to minimize effects on customer rates
- of such regulations;
- 1392 10. Long-term electric distribution grid planning and proposed electric distribution grid
- 1393 transformation projects; and
- 1394 11. Developing of a long-term plan for energy efficiency measures to accomplish policy goals of
- reduction in customer bills, particularly for low-income, elderly, and disabled customers,
- 1396 reduction in emissions, and reduction in carbon intensity.
- 1397 C. The Commission shall analyze and review an integrated resource plan and, after giving notice
- and opportunity to be heard, the Commission shall make a determination within nine months
- after the date of filing as to whether an IRP such integrated resource plan is reasonable and is in
- the public interest.
- 1401 § 56-600. Definitions.
- 1402 As used in this chapter:
- "Allowed distribution revenue" means the average annual, weather-normalized, nongas
- 1404 commodity revenue per customer associated with the rates in effect as adopted in the applicable
- utility's last Commission-approved rate case or performance-based regulation plan, multiplied by
- the average number of customers served.
- "Conservation and ratemaking efficiency plan" means a plan filed by a natural gas utility
- pursuant to this chapter that includes a decoupling mechanism.
- "Cost-effective conservation and energy efficiency program" means a program approved by the
- 1410 Commission that is designed to decrease the average customer's annual, weather-normalized

consumption or total gas bill, for gas and nongas elements combined, or avoid energy costs or 1411 1412 consumption the customer may otherwise have incurred, and is determined by the Commission to be cost-effective upon consideration, among other factors, that if the net present value of the 1413 1414 benefits exceeds the net present value of the costs-under as determined by not less than any three of the following four tests: the Total Resource Cost Test, the Program Administrator Test (also 1415 referred to as the Utility Cost Test), the Participant Test, and the Ratepayer Impact Measure Test. 1416 Such determination shall include an analysis of all four tests, and a program or portfolio of 1417 programs shall not be rejected based solely on the results of a single test approved if the net 1418 present value of the benefits exceeds the net present value of the costs as determined by not less 1419 1420 than any three of the four tests. Such determination shall also be made (i) with the assignment of administrative costs associated with the conservation and ratemaking efficiency plan to the 1421 portfolio as a whole and (ii) with the assignment of education and outreach costs associated with 1422 each program in a portfolio of programs to such program and not to individual measures within a 1423 program, when such administrative, education, or outreach costs are not otherwise directly 1424 assignable. Without limitation, rate designs or rate mechanisms, customer education, customer 1425 incentives, and weatherization programs are examples of conservation and energy efficiency 1426 programs that the Commission may consider. Energy efficiency programs that provide 1427 measurable and verifiable energy savings to low-income customers or elderly customers may 1428 also be deemed cost effective. A cost-effective conservation and energy efficiency program shall 1429 1430 not include a program designed to convert propane customers to natural gas.

"Decoupling mechanism" means a rate, tariff design or mechanism that decouples the recovery 1431 of a utility's allowed distribution revenue from the level of consumption of natural gas by its 1432 customers, including (i) a mechanism that adjusts actual nongas distribution revenues per 1433 customer to allowed distribution revenues per customer, such as a sales adjustment clause, (ii) 1434 1435 rate design changes that substantially align the percentage of fixed charge revenue recovery with the percentage of the utility's fixed costs, such as straight fixed variable rates, provided such 1436 mechanism includes a substantial demand component based on a customer's peak usage, or (iii) a 1437 combination of clauses (i) and (ii) that substantially decreases the relative amount of nongas 1438 distribution revenue affected by changes in per customer consumption of gas. 1439

1440 "Fixed costs" means any and all of the utility's nongas costs of service, together with an 1441 authorized return thereon, that are not associated with the cost of the natural gas commodity flowing through and measured by the customer's meter. 1442

1443 "Measure" means an individual item, service, offering, or rebate available to a customer of a natural gas utility as part of the utility's conservation and ratemaking efficiency plan.

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"Natural gas utility" or "utility" means any investor-owned public service company engaged in 1445 the business of furnishing natural gas service to the public. 1446

"Portfolio" means the program or programs included in a natural gas utility's conservation and 1447 1448 ratemaking efficiency plan.

"Program" means a group of one or more related measures for a customer class.

"Revenue-neutral" means a change in a rate, tariff design or mechanism as a component of a conservation and ratemaking efficiency plan that does not shift annualized allowed distribution revenue between customer classes, and does not increase or decrease the utility's average, weather-normalized nongas utility revenue per customer for any given rate class by more than 0.25 percent when compared to (i) the rate, tariff design or mechanism in effect at the time a conservation and ratemaking efficiency plan is filed pursuant to this chapter or (ii) the allocation of costs approved by the Commission in a rate case using the cost of service methodology set forth in § 56-235.2 or a performance-based regulation plan authorized by § 56-235.6, where a plan is filed in conjunction with such case.

2. § 1. There is hereby established a pilot program to further the understanding of underground electric transmission lines in regard to electric reliability, construction methods and related cost and timeline estimating, and the probability of meeting such projections. The pilot program shall consist of the approval to construct qualifying electrical transmission lines of 230 kilovolts or less (but greater than 69 kilovolts) in whole or in part underground. Such pilot program shall consist of a total of two qualifying electrical transmission line projects, constructed in whole or in part underground, as specified and set forth in this act.

§ 2. Notwithstanding any other law to the contrary, as a part of the pilot program established pursuant to this Act, the State Corporation Commission shall approve as a qualifying project a transmission line of 230 kilovolts or less that is pending final approval of a certificate of public convenience and necessity from the State Corporation Commission as of December 31, 2017, for the construction of an electrical transmission line approximately 5.3 miles in length utilizing both overhead and underground transmission facilities, of which the underground portion shall be approximately 3.1 miles in length, which has been previously proposed for construction within or immediately adjacent to the right of way of an interstate highway. Once the State Corporation Commission has affirmed the project need through an order, the project shall be constructed in part underground, and the underground portion shall consist of a double circuit.

The State Corporation Commission shall approve such underground construction within 30 days of receipt of the written request of the public utility to participate in the pilot program pursuant to this section. The State Corporation Commission shall not require the submission of additional technical and cost analyses as a condition of its approval, but may request such analyses for its review. The State Corporation Commission shall approve the underground construction of one contiguous segment of the transmission line that is approximately 3.1 miles in length that was previously proposed for construction within or immediately adjacent to the right of way of the interstate highway, which, by resolution, the city/locality has indicated general community support. The remainder of the construction for the transmission line shall be aboveground. The Commission shall not be required to perform any further analysis as to the impacts of this route, including environmental impacts or impacts upon historical resources.

The electric utility may proceed to acquire right of way and take such other actions as it deems appropriate in furtherance of the construction of the approved transmission line, including acquiring the cables necessary for the underground installation.

§ 3. In reviewing applications submitted by public utilities for certificates of public convenience and necessity for the construction of electrical transmission lines of 230 kilovolts or less filed between the effective date of this Act and July 1, 2020, the State Corporation Commission shall approve, consistent with the requirements of § 4 of this enactment, one additional application as a qualifying project to be constructed in whole or in part underground, as a part of this pilot program. The one qualifying project shall be in addition to the qualifying project described in § 2 of this enactment.

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§4. For purposes of § 3, a project shall be qualified to be placed underground, in whole or in part, if it meets all of the following criteria: (i) an engineering analysis demonstrates that it is technically feasible to place the proposed line, in whole or in part, underground; (ii) the governing body of each locality in which a portion of the proposed line will be placed underground indicates, by resolution, general community support for the project and that it supports the transmission line to be placed underground; (iii) a project has been filed with the State Corporation Commission or is pending issuance of a certificate of public convenience and necessity by July 1, 2020; (iv) the estimated additional cost of placing the proposed line, in whole or in part, underground does not exceed 2.5 times the cost of placing the same line overhead, assuming accepted industry standards for undergrounding to ensure safety and reliability; if the public utility, the affected localities, and the State Corporation Commission agree, a proposed underground line whose cost exceeds 2.5 times the cost of placing the line overhead may also be accepted into the pilot program; (v) the public utility requests that the project be considered as a qualifying project under this enactment; and, (vi) the primary need of the project shall be for purposes of grid reliability, grid resiliency, or to support economic development priorities of the Commonwealth and shall not be to address aging assets that would have otherwise been replaced in due course.

- § 5. Approval of a transmission line pursuant to this enactment for inclusion in the pilot program shall be deemed to satisfy the requirements of § 15.2-2232 and local zoning ordinances with respect to such transmission line and any associated facilities, such as stations, substations, transition stations and locations, and switchyards or stations, that may be required.
- § 6. The State Corporation Commission shall report annually to the Commission on Electric 1518 1519 Utility Restructuring, the Joint Commission on Technology and Science, and the Governor on the progress of the pilot program by no later than December 1 of each year that this act is in 1520 effect. The State Corporation Commission shall submit a final report to the Commission on 1521 1522 Electric Utility Restructuring, the Joint Commission on Technology and Science, and the 1523 Governor no later than December 1, 2024, analyzing the entire program and making recommendations about the continued placement of transmission lines underground in the 1524 1525 Commonwealth. The State Corporation Commission's final report shall include, but not limited to, analysis and findings of the costs of underground construction and historical and future 1526 consumer rate effects of such costs, effect of underground transmission lines on grid reliability, 1527 operability (including operating voltage), probability of meeting cost and construction timeline 1528 1529 estimates of such underground transmission lines, and aesthetic or other benefits attendant to the placement of transmission lines underground. 1530

- § 7. For the qualifying projects chosen pursuant to this enactment and not fully recoverable as
- charges for new transmission facilities pursuant to subdivision A 4 of § 56-585.1, the State
- 1533 Corporation Commission shall approve a rate adjustment clause. The rate adjustment clause shall
- provide for the full and timely recovery of any portion of the cost of such project not recoverable
- under applicable rates, terms, and conditions approved by the Federal Energy Regulatory
- 1536 Commission and shall include the use of the fair return on common equity most recently
- approved in a State Corporation Commission proceeding for such utility. Such costs shall be
- entirely assigned to the utility's Virginia jurisdictional customers. The State Corporation
- 1539 Commission's final order regarding any petition filed pursuant to this subsection shall be entered
- not more than three months after the filing of such petition.
- § 8. Approval of a proposed transmission line for inclusion in this program shall not preclude the
- placing of existing or future overhead facilities in the same area or corridor by other transmission
- 1543 projects.
- 1544 § 9. The provisions of this enactment shall not be construed to limit the ability of the State
- 1545 Corporation Commission to approve additional applications for placement of transmission lines
- 1546 underground.
- § 10. If two applications are not submitted to the State Corporation Commission that meet the
- requirements of this act, the State Corporation Commission shall document the failure of the
- projects to qualify for the pilot program in order to justify approving fewer than two projects to
- be placed underground, in whole or in part.
- 1551 § 11. Insofar as the provisions of this act are inconsistent with the provisions of any other law or
- local ordinance, the provisions of this act shall be controlling.
- 3. After the effective date of this act, a Phase I Utility as defined in subdivision A 1 of § 56-
- 585.1 of the Code of Virginia shall not recover from customers \$10 million of incurred fuel
- costs, and the State Corporation Commission shall implement at the time of the Utility's next fuel
- cost recovery proceeding conducted pursuant to § 56-249.6 of the Code of Virginia reductions in
- the fuel factor rate of the Phase I Utility to reflect the nonrecovery of such fuel expense as well
- as any change in the fuel factor associated with the Phase I Utility's fuel recovery balance for the
- 2017-2018 fuel year and projected fuel expense for the 2018-2019 fuel year. Such nonrecovery
- shall not be included in any earnings test after the effective date of this act.
- 4. That, no later than thirty (30) days following the effective date of this act, a Phase II Utility
- shall provide to its current customers a one-time, voluntary generation and distribution services
- bill credit, to be allocated on an historic test period energy usage basis, in an aggregate amount
- of \$133 million. Such one-time voluntary generation and distribution services bill credit shall
- not be included in any earnings test after the effective date of this act.
- 5. That, no later than thirty (30) days following January 1, 2019, a Phase II Utility shall provide
- to its current customers a one-time, voluntary generation and distribution services bill credit, to
- be allocated on an historic test period energy usage basis, in an aggregate amount of \$67 million,

- which one-time voluntary generation and distribution services bill credit shall be included in the earnings test for the utility in its first triennial review after January 1, 2019.
- 1571 6. That the State Corporation Commission shall implement adjustments in the rates for
- generation and distribution services of incumbent electric utilities, as defined in § 56-576,
- effective April 1, 2019, to reflect the actual annual reductions in corporate income taxes to be
- paid by such utilities pursuant to the provisions of the federal Tax Cuts and Jobs Act of 2017
- 1575 (Public Law 115-97) and as of the effective date of such act.
- 7. In advance of the determination of the State Corporation Commission (the Commission) as to
- rate reductions to reflect reductions in corporate income taxes pursuant to the sixth enactment of
- this act, (i) any Phase I Utility as defined in subdivision A 1 of § 56-585.1 of the Code of
- 1579 Virginia shall reduce its existing rates for generation and distribution services on an interim
- basis, within thirty (30) days of the effective date of this act, in an amount sufficient to reduce its
- annual revenues from such rates by an aggregate amount of \$50 million; and (ii) any Phase II
- Utility as defined in subdivision A 1 of § 56-585.1 of the Code of Virginia shall reduce its
- existing rates for generation and distribution services on an interim basis, within thirty (30) days
- of the effective date of this act, in an amount sufficient to reduce its annual revenues from such
- rates by an aggregate amount of \$125 million. The amount of such interim reduction in rates for
- generation and distribution services shall be attributable to reductions in the corporate income
- tax obligations of the utility pursuant to the provisions of the Federal Tax Cut and Jobs Act of
- 1588 2017 (Public Law 115-97). In implementing any further reductions to the rates for generation
- and distribution services of any such Phase I or Phase II Utility effective April 1, 2019, pursuant
- to the sixth enactment of this act, the Commission shall consider this interim revenue
- requirement reduction, and its actions shall be limited to a true-up of this interim reduction
- amount to the actual annual reduction in corporate tax obligations of such utility as of the
- effective date of the Federal Tax Cut and Jobs Act of 2017 (Public Law 115-97).
- 8. That the provisions of this act amending and reenacting § 56-585.1 of the Code of Virginia by
- adding subdivision A 8 d shall expire on July 1, 2028.
- 1596 9. That the State Corporation Commission (the Commission) shall establish pilot programs
- under which each Phase I Utility and each Phase II Utility, as such terms are defined in
- subdivision A 1 of § 56-585.1 of the Code of Virginia, shall submit a proposal to deploy electric
- power storage batteries. A proposal shall provide for the deployment of batteries pursuant to a
- pilot program that accomplishes at least one of the following: (i) improve reliability of electrical
- transmission or distribution systems; (ii) improve integration of different types of renewable
- resources; (iii) deferred investment in generation, transmission, or distribution of electricity; (d)
- reduced need for additional generation of electricity during times of peak demand; or (v)
- 1604 connection to the facilities of a customer receiving generation, transmission, and distribution
- service from the utility. A Phase I Utility may install batteries with up to 10 megawatts of
- capacity. A Phase II Utility may install batteries with up to 30 megawatts of capacity. Each pilot
- program shall have a duration of five years. The pilot program shall provide for the recovery of
- all reasonable and prudent costs incurred under the pilot program through the electric utility's
- base rates on a nondiscriminatory basis. Any pilot program proposed by a Phase I Utility or
- Phase II Utility that satisfies the requirements of this enactment is in the public interest.

- 1611 10. That the State Corporation Commission shall, by December 1, 2018, adopt such rules or
- establish such guidelines as may be necessary for the general administration of pilot programs to
- deploy electric power storage batteries established by the ninth enactment of this act.
- 1614 11. That any individual nonresidential retail customer of a Phase II Utility, as defined in
- subdivision A 1 of § 56-585.1 of the Code of Virginia, whose single account demand during the
- most recent calendar year exceeded 500 kilowatts but did not exceed one percent of the Phase II
- 1617 Utility's peak load during the most recent calendar year, unless such customer had noncoincident
- peak demand in excess of 90 megawatts in calendar year 2006 or any year thereafter, and that is
- currently taking service from the Phase II Utility pursuant to an approved tariff rate schedule
- applicable to large general service customers, not to include any customer taking service under
- any experimental or pilot program tariff rate schedule, tariff rate schedule for market-based rates,
- tariff rate schedule to purchase 100% renewable energy pursuant to § 56-577 A 5, or companion
- tariff rate schedule, that enters into an exclusive supply agreement with the Phase II Utility
- whereby the customer agrees to purchase electric energy exclusively from the Phase II Utility
- serving the exclusive service territory in which such retail customer is located for a period of
- three years or more shall be eligible for a Manufacturing and Commercial Competitiveness
- 1627 Retention Credit during the duration of such exclusive supply agreement, which shall reduce the
- base generation charges under the customer's existing approved tariff rate by a total of 2%.
- 1629 12. That any Phase II Utility, as that term is defined in subdivision A 1 of § 56-585.1 of the Code
- of Virginia, shall consider in its integrated resource plan next filed after the effective date of this
- act, either as a demand-side energy efficiency measure or a supply-side generation alternative,
- whether the construction or purchase of one or more generation facilities with at least one
- megawatt of generating capacity, having a measurable aggregate rated capacity of 200
- megawatts by 2024, that use combined heat and power or waste heat to power and are located in
- the Commonwealth, are in the customer interest. For purposes of this analysis, the total
- efficiency, including the use of thermal energy, for eligible combined heat and power facilities
- must meet or exceed 65 percent (Lower Heating Value). The assumed efficiency of waste heat to
- power systems, which do not burn any supplemental fuel and use only waste heat as a fuel
- source, is 100 percent. The term 'waste heat to power' means a system which generates
- electricity through the recovery of a qualified waste heat resource. The term 'qualified waste heat
- resource' means (i) exhaust heat or flared gas from an industrial process that does not have, as its
- primary purpose, the production of electricity, and (ii) a pressure drop in any gas for an industrial
- or commercial process.
- 13. That each Phase I Utility and each Phase II Utility, as such terms are defined in subdivision
- A 1 of § 56-585.1 of the Code of Virginia, shall investigate the feasibility of providing
- broadband internet services using utility distribution and transmission infrastructure. Such
- investigation shall include determination of regulatory barriers to such services and proposed
- legislation to address such barriers. The State Corporation Commission shall assist the utilities
- in its determination of such barriers and development of proposed legislation. The utilities shall
- evaluate whether it is in the public interest and the interest of the utility (i) to make
- improvements to the distribution grid in furtherance of providing such broadband internet
- services in conjunction with its program of electric distribution grid transformation projects; (ii)
- to operate broadband internet services using utility distribution and transmission infrastructure to

provide broadband internet services to underserved areas of the Commonwealth; or (iii) to permit 1654 1655 a commercial entity to lease such capacity to provide broadband internet services to underserved areas of the Commonwealth. Each such utility shall report whether it determines such broadband 1656 1657 internet services using utility distribution and transmission infrastructure is feasible, including the maturity of the technology, the compatibility of such services with existing electric services, 1658 the financial requirements to undertake such broadband services, and setting forth those 1659 underserved areas in the Commonwealth where the provision of such broadband internet services 1660 appears feasible, to the Governor, the State Corporation Commission, and the Chairmen of the 1661 House and Senate Commerce and Labor Committees on December 1, 2018. 1662

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14. It is the objective of the General Assembly that the construction and development of new utility-owned and utility-operated generating facilities utilizing energy derived from sunlight and from wind with an aggregate capacity of 5,000 megawatts, including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate capacity of 50 megawatts, be placed in service on or before July 1, 2028. The State Corporation Commission shall submit a report and make recommendations to the Governor and the General Assembly annually on or before December 1 of each year through December 1, 2028, assessing (a) the aggregate annual new construction and development of new utility-owned and utility-operated generating facilities utilizing energy derived from sunlight, (b) the integration of utility-owned renewable electric generation resources with the utility's electric distribution grid; (c) the aggregate additional utility-owned and utility-operating generating facilities utilizing energy derived from sunlight placed in operation since the effective date of this act, and (d) the need for additional generation of electricity utilizing energy derived from sunlight in order to meet the objective of the General Assembly on or before July 1, 2028. The State Corporation Commission shall submit copies of such annual reports to the Chairmen of the House and Senate Committees on Commerce and Labor and the Chairman of the Commission on Electric Utility Regulation.

15. That each Phase I Utility and Phase II Utility, as such terms are defined in subdivision A 1 of § 56-585.1 of the Code of Virginia, shall develop a proposed program of energy conservation measures. Any program shall provide for the submission of a petition or petitions for approval to design, implement, and operate energy efficiency programs pursuant to subdivision A 5 c of § 56-585.1 of the Code of Virginia. At least 5% of such energy efficiency programs shall benefit low income, elderly, and disabled individuals. The projected costs for the utility to design, implement and operate such energy efficiency programs, including a margin to be recovered on operating expenses, shall be no less than an aggregate amount of \$140 million for a Phase I Utility and \$870 million for a Phase II Utility for the period beginning July 1, 2018 and ending July 1, 2028, including any existing approved energy efficiency programs. In developing such portfolio of energy efficiency programs, each Phase II Utility shall utilize a stakeholder process, to be facilitated by an independent monitor compensated under the funding provided pursuant to subdivision E of § 56-592.1 of the Code of Virginia, to provide input and feedback on the development of such energy efficiency programs. Such stakeholder process shall include representatives from the Phase II Utility, the State Corporation Commission, the office of Consumer Counsel of the Attorney General, the Department of Mines, Minerals and Energy, energy efficiency program implementers, energy efficiency providers, residential and small business customers, and any other interested stakeholder who the independent monitor deems appropriate for inclusion in such process. The utility shall report on the status of the energy efficiency program, including the petitions filed and the determination thereon, to the Governor,

the State Corporation Commission, and the Chairmen of the House and Senate Commerce and Labor Committees on July 1, 2019, and annually thereafter through July 1, 2028.

1701 16. That each Phase I Utility and each Phase II Utility, as such terms are defined in subdivision A 1 of § 56-585.1 of the Code of Virginia, shall investigate and report upon its economic 1702 development activities and assistance provided to Virginia localities in the area of economic 1703 development in each utility's respective service area. Such report shall include discussion of any 1704 existing economic rate incentives, the use thereof, and recommendations for changes of such 1705 economic rate incentives, if any; any electrical equipment discounts for economic development 1706 purposes; any ongoing support for the development of new economic development sites, 1707 including determining the energy infrastructure and permitting requirements in advance of an 1708 end-user locating on the site, and providing marketing assistance and promotion of validated 1709 sites; any direct assistance to localities in their economic development efforts, including 1710 responses to requests for information and proposals for economic development prospects, and 1711 any resources and personnel devoted to such economic development efforts. The report shall 1712 include a discussion of under-served areas, particularly in rural areas of the Commonwealth, 1713 1714 together with suggestions for enhancing economic development assistance in such rural areas. The report shall also provide recommendations for the enhancement of economic development 1715 activities in each utility's respective service area, including a discussion of requirements to 1716 1717 provide electric services to business-ready sites in advance of identifying a user for such sites. Each utility shall report to the Governor, the State Corporation Commission, and the Chairmen 1718 of the House and Senate Commerce and Labor Committees on December 1, 2018. 1719

- 17. That each Phase I Utility and each Phase II Utility, as such terms are defined in subdivision 1720 A 1 of § 56-585.1 of the Code of Virginia, shall investigate potential improvements to the net 1721 energy metering provisions as provided under § 56-594 of the Code of Virginia, potential 1722 1723 improvements to the pilot programs for community solar development as provided under § 56-585.1:3 of the Code of Virginia, expansion of options for customers with corporate clean energy 1724 procurement targets, and impediments to the siting of new renewable energy projects. Each such 1725 utility shall include interested stakeholders in the investigation of such issues and the 1726 development of proposed legislation and shall issue a report of findings to the Governor, the 1727 State Corporation Commission, and the Chairmen of the House and Senate Committees on 1728 Commerce and Labor by November 1, 2018. 1729
- 18. That as part of its integrated resource plans filed between 2019 and 2028, any Phase II 1730 1731 Utility, as that term is defined in subdivision A 1 of § 56-585.1 of the Code of Virginia, shall incorporate into its long-term plan for energy efficiency measures policy goals of reduction in 1732 customer bills, particularly for low-income, elderly, veterans and disabled customers; reduction 1733 in emissions; and reduction in the utility's carbon intensity. Considerations shall include 1734 1735 analysis of the following: energy efficiency programs for low-income customers in alignment with billing and credit practices; energy efficiency programs that reflect policies and regulations 1736 1737 related to customers with serious medical conditions; programs specifically focused on lowincome customers, occupants of multi-family housing, veterans, elderly, and disabled customers; 1738 options for combining distributed generation, energy storage and energy efficiency for residential 1739 1740 and small business customers; the level of customer rates versus customer bills in comparison with other states, including a comparison of the average retail electricity price per kWh by rate 1741 class among all 50 states and an analysis of each state's primary fuel sources for electricity 1742

- generation, accounting for energy efficiency, heating source, cooling load, housing size, and
- other relevant factors; and other issues as may seem appropriate.
- 1745 19. That the State Corporation Commission shall submit a report and make recommendations to
- the Governor and the General Assembly annually on or before December 1 of each year
- assessing (a) the reliability of electrical transmission or distribution systems; (b) the integration
- of utility or customer owned renewable electric generation resources with the utility's electric
- distribution grid; (c) the level of investment in generation, transmission, or distribution of
- electricity; (d) the need for additional generation of electricity during times of peak demand; and
- (e) distribution system hardening projects and enhanced physical security measures. The State
- 1752 Corporation Commission shall submit copies of such annual reports to the Chairmen of the
- House and Senate Committees on Commerce and Labor and the Chairman of the Commission on
- 1754 Electric Utility Regulation.
- 1755 20. That within 10 years after the date of this act's enactment, and subject to the Commission's
- approval that such solar generating facilities are in the public interest, a Phase I utility shall own
- and operate 200 megawatts of solar generating facilities located in the Commonwealth. Such
- facilities can be built by the utility or purchased by the utility from third party developers. If the
- utility serves in more than one jurisdiction, and such jurisdiction denies the utility recovery of the
- costs of the facilities that are allocated to that jurisdiction, the utility can recover all of the costs
- of the facilities from the jurisdiction the facilities are located and all attribute of the facility,
- including energy and capacity shall be assigned to that jurisdiction.
- 1763 20. That the provisions of this act shall apply to any applications pending with the State
- 1764 Corporation Commission regarding new underground facilities or offshore wind on or after
- 1765 January 1, 2018.
- 1766 21. That this act shall be known as The Grid Transformation and Security Act.